

COUNTYWIDE CRIMINAL JUSTICE COORDINATION COMMITTEE

MINUTES OF THE APRIL 17, 2013 MEETING

Kenneth Hahn Hall of Administration

500 West Temple Street, Room 140

Los Angeles, California 90012

MEMBERS AND ALTERNATES PRESENT

Chairman: Mark Ridley-Thomas, County Supervisor for the Second District and
Chairman of the County Board of Supervisors

*Reaver Bingham for Jerry Powers, County Chief Probation Officer
Dan Bower, Chief, Southern Division, California Highway Patrol
James Brandlin, Assistant Supervising Judge, Criminal, Superior Court
Ronald Brown, County Public Defender
Daniel Calleros, President, Southeast Police Chiefs Association
Susan Cichy for William Mitchell, Superior Court Executive Officer
Xiomara Flores-Holguin for Philip Browning, Director, County Department of Children
and Family Services
Janice Fukai, County Alternate Public Defender
James Hellmold for Lee Baca, Sheriff and Vice Chair of CCJCC
Christa Hohmann, Directing Attorney, Post Conviction Assistance Center
*David Marin for Timothy Robbins, Field Office Director, U.S. Immigration and Customs
Enforcement
Georgia Mattera for William Fujioka, County Chief Executive Officer
*Jon McCaverty for John Krattli, Acting County Counsel
Edward McIntyre, Chair, County Quality & Productivity Commission
Don Meredith, President, County Probation Commission
William Montgomery for Tom Tindall, Director, County Internal Services Department
Michel Moore for Charles Beck, Chief, Los Angeles Police Department
Earl Perkins for John Deasy, Superintendent, Los Angeles Unified School District
Ezekiel Perlo, Directing Attorney, Indigent Criminal Defense Appointments Program
Robert Philibosian for Isaac Barcelona, Chair, County Economy and Efficiency
Commission
Jeffrey Prang, California Contract Cities Association
Bruce Riordan for Andre Birotte, U.S. Attorney
Devallis Rutledge for Jackie Lacey, District Attorney
Richard Sanchez, County Chief Information Officer
Joseph Santoro, Independent Cities Association
Lakshmanan Sathyavagiswaran, County Coroner – Medical Examiner
*Peter Shutan for Carmen Trutanich, Los Angeles City Attorney
Jim Smith, President, San Gabriel Valley Police Chiefs Association
Robin Toma, Executive Director, County Human Relations Commission
*Robin Toma for Cynthia Banks, Director, County Department of Community & Senior
Services
*Victoria Wilson for Kamala Harris, California Attorney General

*Janice Yu for Miguel Santana, Los Angeles City Chief Administrative Officer

***Not a designated alternate**

MEMBERS NOT PRESENT OR REPRESENTED

Bruce Barrows, California League of Cities
Jeffrey Beard, Secretary, California Department of Corrections and Rehabilitation
Steven Bogdalek, Special Agent in Charge, U.S. Bureau of Alcohol, Tobacco, Firearms
and Explosives
Michelle Carey, Chief U.S. Probation Officer
Arturo Delgado, Superintendent, County Office of Education
Mitchell Englander, Los Angeles City Council, 12th District
Peter Espinoza, Judge, Superior Court
Robert Fager, President, South Bay Police Chiefs Association
Jonathan Fielding, Director, County Department of Public Health
Sean Kennedy, Federal Public Defender
William Lewis, Assistant Director in Charge, Los Angeles Division, Federal Bureau of
Investigation
Jim McDonnell, President, Los Angeles County Police Chiefs Association
Michael Nash, Supervising Judge, Juvenile, Superior Court
Charlaine Olmedo, Supervising Judge, Criminal, Superior Court
Richard Propster, Peace Officers Association of Los Angeles County
David Singer, United States Marshal
Marvin Southard, Director, County Department of Mental Health
Antonio Villaraigosa, Mayor, City of Los Angeles
Mike Webb, County Prosecutors Association
David Wesley, Presiding Judge, Superior Court
Anthony Williams, Special Agent in Charge, U.S. Drug Enforcement Administration

CCJCC STAFF

Mark Delgado, Executive Director
Craig Marin
Michelle Pangborn
Glee Quiaot
Erika Williams

I. CONVENE/INTRODUCTIONS

Mark Ridley-Thomas, County Supervisor, Second District

The meeting was called to order at 12:00 noon by Los Angeles County Supervisor Mark Ridley-Thomas, Chairman of CCJCC.

Self-introductions followed.

II. APPROVAL OF THE MINUTES

Mark Ridley-Thomas, County Supervisor, Second District

There were no requests for revisions to the minutes of the March 20, 2013 meeting. A motion was made to approve the minutes.

ACTION: The motion to approve the minutes of the March 20, 2013 meeting was seconded and approved without objection.

III. CHAIRMAN'S REPORT

There were no updates reported.

IV. EXECUTIVE DIRECTOR'S REPORT

Mark Delgado, Executive Director, Countywide Criminal Justice Coordination Committee

Mark Delgado, Executive Director of the Countywide Criminal Justice Coordination Committee (CCJCC), provided the Executive Director's Report to the committee.

Ex-Offender Identification Project

At the March 20, 2013 CCJCC meeting, Supervisor Ridley-Thomas requested that an ad hoc subcommittee be empanelled to develop recommendations for addressing identification challenges faced by ex-offenders. Without a form of identification, individuals face increased challenges in accessing housing, benefits, employment opportunities, government benefits, or other stabilizing services.

The subcommittee has since been formed and has met twice to assess current practices, identify gaps, and develop recommendations with respect to ensuring that ex-offenders obtain appropriate personal identification.

Participating agencies in the subcommittee include the Sheriff's Department, Probation Department, Department of Public Social Services (DPSS), the Registrar-Recorders Office, Probation Department, Public Defender's Office, and the County Chief Executive Office.

Mr. Delgado stated that, while formal recommendations from the subcommittee will be presented at the next CCJCC meeting, the following observations can be made at this time:

First, the subcommittee is looking to streamline and expedite the process of how individuals can obtain forms of identification. This can be done through coordination among different agencies. For example, the Sheriff's Department will have staff deputized by the Registrar-Recorders Office so that they can facilitate the application process for inmates to obtain birth certificates while they are still

incarcerated.

In addition, the subcommittee will likely recommend the need for a stronger partnership with the Department of Motor Vehicles (DMV). For example, if DMV had staff visit county jails, they could assist with obtaining valid California identification.

Definition of Recidivism

As a follow-up to last month's discussion on the question of how to define recidivism, Mr. Delgado reported that Los Angeles County District Attorney Jackie Lacey has been in contact with California Attorney General Kamala Harris on this matter. She stated that the Attorney General is receptive to the need for a common statewide definition of recidivism, and that the Attorney General's Office will assist in this effort.

Much of the feedback that has been received within the county has emphasized the need for a definition that is consistent with that which has been used by the state.

Annual Drug Court Conference

Mr. Delgado reminded the committee that the Annual Drug Court Conference is scheduled for Thursday, May 16, 2013, at The California Endowment. Registration forms were made available to those in attendance. This will be the 10th year that CCJCC has hosted this event.

ACTION: For information only.

V. JUSTICE AUTOMATED INFORMATION MANAGEMENT SYSTEM (JAIMS)

John Ruegg, Director, Information Systems Advisory Body

John Ruegg, Director of the Information Systems Advisory Body (ISAB), appeared before CCJCC to provide an update on the development of the Justice Automated Information Management System (JAIMS).

As a review, various departments' information technology systems maintain data and help their respective agencies manage workload, conduct transactions, etc. However, these systems are not built to support analysis of criminal justice operations in the county. Moreover, the data each department has only provides a partial view of the justice system's operation.

At the August 1, 2012 CCJCC meeting, this committee voted to form a subcommittee to explore the implementation of a Justice Automated Information Management System (JAIMS) for justice data aggregation and analysis.

JAIMS would collect key operational data from multiple systems. By linking these records in an automated fashion and anonymizing data, a number of criminal justice

impacts could be measured on a real-time basis, and the effectiveness of different programs could be quantified.

Mr. Ruegg stated that JAIMS could be an important tool to the local criminal justice system in measuring the impact of public safety realignment (AB 109) and providing information on the effectiveness of different programs.

The JAIMS subcommittee has been consulting with justice stakeholders to determine priority measures that would be sought from such a system.

Currently, data from criminal justice system agencies is shared in ISAB's Proactive Information Exchange (PIX) system. This information, in turn, is consolidated in the Countywide Criminal History Reporting System (CCHRS).

Under the proposed plan, this data would be anonymized¹ (personal identifying information such as names, addresses, fingerprint identifiers, etc., would be removed) and then placed into JAIMS.

Non-CCHRS operational data that is not currently part of any information exchange can also be anonymized and entered into JAIMS. Examples include Department of Public Health information from the Treatment Court Probation Exchange (TCPX) system, as well as information from the Department of Mental Health. Increasing the amount of data from these other sources will provide a broader base of information upon which to do statistical reports.

Mr. Ruegg noted that the JAIMS program will also standardize definitions so that terms will have the same meaning.

Mr. Delgado informed the committee that formal recommendations of the JAIMS subcommittee will be presented at the next CCJCC meeting. If approved by this committee, the subcommittee will begin to pursue funding for the development of JAIMS.

Supervisor Ridley-Thomas advised the members of CCJCC to consider the presentation made today and to submit any questions or concerns to Mr. Ruegg or Mr. Delgado prior to the next meeting. Members should also be prepared to vote on the JAIMS proposal at the next meeting.

ACTION: For information only.

¹ The California Offender Records Information Act states that any criminal history data that is used for the purpose of statistics or research must be anonymized.

VI. SHERIFF'S COMMUNITY REENTRY AND RESOURCE CENTER

Lieutenant Ed Ramirez, Sheriff's Department

Lieutenant Ed Ramirez of the Sheriff's Department Community Transition Unit (CTU) appeared before CCJCC to provide a review of the Community Reentry and Resource Center (CRRRC).

As background, Lieutenant Ramirez stated that the Sheriff's Department had no formalized process for linking offenders and discharge planning in 1999. The next year, the department created the CTU and began establishing relationships with various Community-Based Organizations (CBOs). In 2009, community partners were brought into custody facilities to provide pre-release and post-release services.

In 2011, the Sheriff's Department began planning for the CRRRC. This involved collaboration with various government and community partners. In addition, the COMPAS tool was purchased to provide evidence-based risks and needs assessments.

Recognizing that the implementation of AB 109 in October 2011 would result in an increased jail population, CRRRC became part of an expansion of collaborative case management and discharge planning services.

The objective of CRRRC is to assist in the overall effort to provide comprehensive services and a seamless transition to needed programs for inmates and those released from incarceration.

In 2013, CTU moved into the proposed site of the CRRRC and some services began. Construction of the new facility should be completed by late 2013.

Lieutenant Ramirez stated that, because inmates can be released 24 hours a day, the CRRRC will be staffed accordingly. This allows for services to be provided to previously released offenders as well as newly released inmates.

Features of CRRRC includes the following: (1) A federally qualified health center; (2) A pharmacy; (3) CBO's and government agencies working under one roof; (4) Coordinated release; and (5) Transportation. With respect to the last item, Lieutenant Ramirez noted that the Sheriff's Department has purchased three vehicles to provide transportation directly to community treatment services for men and women leaving jail.

In addition to the federally qualified health center, services that are provided by the CRRRC include the following: (1) Data collection; (2) Case management; (3) Employment specialists to assist with job training and development, as well as job placement; (4) Housing advocates; (5) Transitional, supportive, and permanent housing; (6) Mentoring services; (7) Benefits advocacy; and (8) Residential substance abuse treatment. Other services include provision of personal identification (such as birth certificates and California identification cards), Social Security advocacy, DPSS services, and Veterans Administration benefits.

If an inmate accepts the offer to be involved in a program through a CBO, the Sheriff's Department will coordinate the release and provide transportation services. Participating CBOs will provide 6 to 12 months of follow-up services. Those inmates that do not wish to receive services while in custody may refuse, but they will still have access to the CRRC upon release.

Lieutenant Ramirez stated that the Sheriff's Department intends to provide a center whereby those ex-offenders experiencing difficulties post release can return and receive services. CRRC provides this service so that, as an example, these individuals will not feel that they need to be rearrested in order to gain access to health and dental care.

An important feature of the services provided by the CBOs is that many of the counselors are ex-offenders that have made positive changes in their lives and have become law abiding citizens. These individuals possess the credibility to connect with current inmates and provide a hopeful message.

This year, an inaugural provider fair was held in which over 50 organizations participated. Inmates were interviewed and enrolled in community based services.

The overall goals of the CRRC include the following:

- Increase the number of inmates leaving jail with comprehensive discharge plans;
- Increase discharge planning of CBO service providers to inmates;
- Increase the percentage of inmates who are employed after release;
- Increase the percentage of inmates with discharge plans to temporary, transitional, supportive, and permanent housing;
- Increase the number of people eligible for Medi-Cal, Medicaid, and Social Security benefits;
- Decrease the number of inmates who end up in homeless shelters;
- Decrease the percentage of inmates who return to jail;
- Decrease the number of individuals seeking basic medical services in County emergency rooms; and,
- Create a comprehensive database to support discharge planning and share information with other law enforcement agencies and governmental entities.

Lieutenant Ramirez summarized his presentation by stating that the creation of the CRRC and the federally qualified health center will allow medical professionals, CTU staff, government organizations, and community based partners the opportunity to

provide health and reentry services. These services, in turn, will give released inmates the necessary resources to effectively reduce the risk of recidivism, while also increasing their chances to lead more productive lives.

Judge Michael Tynan of the Los Angeles Superior Court expressed approval of this program, but noted that it relies upon voluntary participation. He suggested that judicial supervision of these individuals after release would serve as a means for ensuring their continued participation. Placing them on probation would also serve this purpose.

Lieutenant Ramirez stated that the Sheriff's Department is in discussions with the Board of Supervisors, County CEO's Office, and CCJCC to design a program that would allow the Sheriff's Department to place individuals on a split sentence. In this way, inmates that have been through education based incarceration can be placed into community treatment with electronic monitoring as part of their sentence.

Robert Philibosian of the County Economy and Efficiency Commission inquired as to how the Sheriff's Department avoids duplication with the Probation Department. Lieutenant Ramirez stated that five probation officers will be working in the resource center, and two more will be working in the jails. This will help to ensure that inmates are properly identified and placed into the proper funding streams.

Supervisor Ridley-Thomas noted that this program predates the implementation of AB 109, at least conceptually, but that it will now be utilized as one of the means in place for addressing the impact of AB 109. He inquired as to what programs the Probation Department has that are comparable to, and can interface with, the Sheriff's Department CRRP.

Reaver Bingham, Deputy Chief of the Los Angeles County Probation Department, responded that the Probation Department works with the Sheriff's Department and other reentry partners to ensure that all AB 109 individuals receive the services that they require. He added that there have been incremental improvements in compliance rates of individuals reporting for services as instructed.

Mr. Bingham expressed confidence that the rate of compliance will continue to increase as the Probation Department continues to fill vacant positions.

Deputy Chief Michel Moore of the Los Angeles Police Department observed that, as there are few split sentences, the vast majority of N3 individuals will be released from jail with no supervision. He expressed his hope that legislation will address this so that there will be a period of probation after an N3 is released. In the meantime, he noted that the Sheriff's Department's efforts remain the only means for maintaining contact with the N3s following their release.

Supervisor Ridley-Thomas requested that the Probation Department report on their efforts to provide reentry services, and that this item be placed on the agenda for the next CCJCC meeting.

Mr. Delgado inquired as to the location of the CRRC. Lieutenant Ramirez responded that it will be located in the Inmate Reception Center (IRC) lobby, which is located directly outside of the release gate of the IRC.

ACTION: A presentation on reentry services provided by the Probation Department will be made at the next CCJCC meeting.

VII. GUN VIOLENCE PREVENTION INITIATIVE

George Mattera, Senior Assistant Chief Executive Officer

Georgia Mattera, Senior Assistant Chief Executive Officer with the County Chief Executive Office, appeared before CCJCC to provide an update on the Gun Violence Prevention Initiative.

On January 8, 2013, Supervisor Ridley-Thomas introduced a motion asking for the development of a comprehensive approach to reduce gun violence in the County of Los Angeles. This motion was passed by the County Board of Supervisors.

The motion requested a report back with respect to the following four required tasks:

1. Los Angeles County Office of Education (LACOE) to conduct a survey of all 80 public school districts to determine safety compliance.
2. The County CEO, Sheriff's Department, and Internal Services Department (ISD) to conduct a facilities assessment and recommend improvements to training of County employees and contract security guards where appropriate.
3. The County CEO and CCJCC to convene a task force of law enforcement, public health, and mental health entities to discuss the issue of gun violence and to develop recommendations to assist in reducing future incidents.
4. Direct the legislative advocate to notify the Board of Supervisors of any proposed federal or state legislation pertaining to the regulation of firearms or ammunition.

A handout detailing the status on these four aspects of the motion was distributed to those in attendance. Ms. Mattera highlighted the following updates:

With respect to the first item, LACOE has completed their countywide survey and all public school districts are in compliance with the state's mandatory safety plans and requirements. Each school and grade from Kindergarten to Twelfth Grade is required to update its comprehensive school safety plan by March 1st of each calendar year.

For the second item, 32 out of the 37 County Departments have submitted their facilities assessment survey responses. The Office of Security Management is working to obtain the remaining surveys, and it is anticipated that all 37 departments

will be accounted for within the next month. Focus areas include the physical security of each building, the level of preparedness of security, alarm systems, security guards, weapon screening, and training.

The task force referenced in the third item has been formed with 16 representatives from various law enforcement, government, and community organizations. The task force reached consensus that it will address the issue of gun violence and make recommendations through the following perspectives: (1) School safety; (2) Mental health awareness; and (3) Access and availability of firearms. The final meeting of the task force is slated for May 8th, after which they will report back to the Board of Supervisors with their official findings and recommendations.

Finally, on the fourth item, the County CEO's Intergovernmental Relations and External Affairs Division (IGEA) has been monitoring gun-related legislation on the federal and state level. An overview on the status of gun control legislation was presented at the March 20, 2013 CCJCC meeting. The next CEO-IGEA gun control legislation update will be provided to the Board of Supervisors at the end of April or the first week of May 2013.

ACTION: For information only.

VIII. OTHER MATTERS/PUBLIC COMMENT

There were no public comments.

Mr. Delgado distributed a document related to the Ex-Offender Identification Project, referenced under Agenda Item IV, the Executive Director's Report. The document is a draft summary of various existing and proposed processes for facilitating the provision of identification to individuals.

Supervisor Ridley-Thomas requested that members review the document and provide Mr. Delgado with any input that they may have.

In response to a request from Supervisor Ridley-Thomas, the committee members observed a moment of silence to remember the victims of the recent bombings at the Boston Marathon on April 15th.

IX. ADJOURNMENT

The meeting was adjourned at 12:55 p.m.