

# **COUNTYWIDE CRIMINAL JUSTICE COORDINATION COMMITTEE**

## **MINUTES OF THE JANUARY 21, 2009 MEETING**

Kenneth Hahn Hall of Administration

500 West Temple Street, Room 739

Los Angeles, California 90012

### **MEMBERS PRESENT**

Acting Chair: Steve Cooley, District Attorney

Lee Baca, Sheriff and Vice Chair of CCJCC

Ray Fortner, County Counsel

Gigi Gordon, Directing Attorney, Post Conviction Assistance Center

Anthony Hernandez, Director, County Department of Coroner

Gabriella Holt, County Probation Commission

James Hudson, President, Los Angeles County Police Chiefs Association

Al Leiga, Chair, County Quality & Productivity Commission

Steve Lieberman, Chief, County Office of Public Safety

John Neu, President, South Bay Police Chiefs Association

Ezekiel Perlo, Directing Attorney, Indigent Criminal Defense Appointments Program

Richard Sanchez, County Chief Information Officer

Lakshmanan Sathyavagiswaran, County Coroner – Medical Examiner

Patricia Schnegg, Judge, Superior Court

Dennis Tafoya, County Affirmative Action Compliance Officer

Michael Tynan, Judge, Superior Court

### **ALTERNATES**

Ed Brekke for John Clarke, Superior Court Executive Officer

Michelle Carey for Loretta Martin, Chief U.S. Probation Officer

\*Jeff Carr for Antonio Villaraigosa, Mayor, City of Los Angeles

Elvira Castillo for Cynthia Banks, Director, County Department of Community & Senior Services

Kathleen Daly for Marvin Southard, Director, County Department of Mental Health

David Davies for Robert Taylor, County Chief Probation Officer

Ed Eng for Ronald Ikejiri, Chair, County Economy and Efficiency Commission

Xiomara Flores-Holguin for Trish Ploehn, Director, County Department of Children and Family Services

Briane Grey for Tim Landrum, Special Agent in Charge, U.S. Drug Enforcement Administration

William Montgomery for Tom Tindall, Director, County Internal Services Department

Earl Perkins for Ramon Cortines, Superintendent, Los Angeles Unified School District

\*Winston Peters for Michael Judge, County Public Defender

Ray Regalado for Robin Toma, Executive Director, County Human Relations Commission

Bruce Riordan for Rockard Delgadillo, Los Angeles City Attorney

\*Wendell Roberts for John Torres, Special Agent-in-Charge, U.S. Bureau of Alcohol,

Tobacco, Firearms and Explosives

\*Patricia Schnegg for Peter Espinoza, Supervising Judge of Criminal, Superior Court

\*Michael Tynan for Charles McCoy, Presiding Judge, Superior Court

John Viernes for Jonathan Fielding, Director, County Public Health Department

Roy Wallen for Janice Fukai, County Alternate Public Defender

**\*Not a designated alternate**

**MEMBERS NOT PRESENT OR REPRESENTED**

Mark Arnold, Judge, Superior Court

William Bratton, Chief, Los Angeles Police Department

Edmund Brown, California Attorney General

Raymond Ciranna, Los Angeles City Chief Administrative Officer

William Fujioka, County Chief Executive Officer

Salvador Hernandez, Assistant Director in Charge, Los Angeles Division, Federal  
Bureau of Investigation

Sean Kennedy, Federal Public Defender

Richard Kirschner, Judge, Superior Court

Don Knabe, County Supervisor for the Fourth District, Chair of the County Board of  
Supervisors and Chair of CCJCC

Michael Nash, Supervising Judge, Juvenile Court

John Noguez, President, California Contract Cities Association

Thomas O'Brien, U.S. Attorney

Richard Propster, Peace Officers Association of Los Angeles County

Darline Robles, Superintendent, County Office of Education

Stephanie Sautner, Judge, Superior Court

Warren Stanley, Southern Division Commander, California Highway Patrol

Robert Todd, President, Southeast Police Chiefs Association

Adam Torres, United States Marshal

Frank Venti, President, Independent Cities Association

Larry Waldie, Undersheriff

Dan Watson, President, San Gabriel Valley Police Chiefs Association

Mike Webb, County Prosecutors Association

Jack Weiss, Los Angeles City Councilman, District 5

**CCJCC STAFF**

Mark Delgado, Executive Director

Kenna Ackley

Craig Marin

**GUESTS/OTHERS**

Damon Alexander, U.S. Bureau of Alcohol, Tobacco, Firearms and Explosives

Victor Allende, Sheriff's Department

Henry Arevalo, Sheriff's Department

Richard Barrantes, Sheriff's Department

Marv Cavanaugh, Sheriff's Department

Paul Cooper, Chief of the Claremont Police Department

Mark Dewit, County Public Defender's Office  
Richard Dinsmoor, Sheriff's Department  
Alisa Dunn, County Department of Mental Health  
Ali Farahani, ISAB  
Gus Frias, County Office of Education  
Ruben Gonzales, Center for the Study of Social Policy  
Herb Hatanaka, Ph.D., Special Service for Groups, Inc.  
Steve Kawamura, County CEO's Office  
Peter Loo, County CIO  
Kevin McCarthy, LAPD  
Priscilla Moore, County Department of Mental Health  
Andrew Mulcagin, LAPD  
David Perez, County Office of Education  
Joe Salazar, Sheriff's Department  
Bruce Sanchez, County Probation Department  
Regina Scott, LAPD  
Peter Shutan, Los Angeles City Attorney's Office  
Buren Simmons, Los Angeles Unified School District  
Victoria Simon, Ph.D., Special Service for Groups, Inc.

**I. CONVENE/INTRODUCTIONS**

Steve Cooley, District Attorney

The meeting was called to order at 12:00 noon by Los Angeles County District Attorney Steve Cooley, Acting Chair of CCJCC.

Self-introductions followed.

**II. APPROVAL OF THE MINUTES**

Steve Cooley, District Attorney

There were no requests for revisions to the minutes of the November 19, 2008 meeting. A motion was made to approve the minutes.

**ACTION: The motion to approve the minutes of the November 19, 2008 meeting was seconded and approved without objection.**

**III. COUNTYWIDE WARRANT SYSTEM (CWS) STEERING COMMITTEE**

Lieutenant Victor Allende, Sheriff's Department

Lieutenant Victor Allende, Manager of the Sheriff's Department Countywide Warrant System (CWS) unit, appeared before CCJCC to provide an update on the activities of the CWS Steering Committee.

On September 17, 2008, CCJCC approved the creation of a CWS Steering Committee to evaluate CWS and report back on the system and the business needs of law enforcement pertaining to warrant management.

The CWS Steering Committee was subsequently formed and consists of representatives from the following: CCJCC, CHP, County CIO, ISAB, LAPD, Sheriff's Department, County Police Chiefs Association, Probation Department, and the Superior Court.

The steering committee met in October and November 2008 and collectively determined that: (1) The current CWS is not sustainable; and (2) By leveraging available technology, we could enhance the efficiency and effectiveness of the entire justice community.

Specific findings from the steering committee include the following:

- The present CWS platform is not compatible and there is a need for our justice systems to be compatible with the national systems and DOJ standards such as the National Information Exchange Model (NIEM);
- Building an interface between the current system and any new court system would produce minimal output and consume unknown resources; and
- The current system is twenty years old, is highly complex, and requires professional needs analysis to determine how to proceed with improving the system.

Ali Farhani of the Information Systems Advisory Body (ISAB) noted that while the current CWS technology works, it is costly to continue supporting the system and it does not have long-term viability beyond the next few years. He stated that it would be more efficient to upgrade the CWS now to avoid a crisis situation in later years.

Captain Regina Scott of the LAPD stated that there are 28,000 warrants in the City of Los Angeles. There are 9,800 warrants for Part I crimes. There is a great need to upgrade CWS and the integration of warrant information to improve the efficiency with which the LAPD handles warrants.

Officer Andrew Mulcagin of the LAPD also emphasized the importance of integrating CWS with other systems. He stated that the warrant system does not work as effectively as it should.

Chief Paul Cooper from the Claremont Police Department observed that of the 1.7 million unserved warrants in CWS, 78,000 are "no bail" warrants in which the judge that issued the warrant did not allow bail on the offense. He added that CWS does not leverage current technology to help field patrol officers or detectives.

Judge Patricia Schnegg stated that enhancing CWS will assist the court system by eliminating redundant data entry and establishing a seamless flow of electronic data. She also said that the Superior Court would not easily be able to provide a list of existing warrants if the system were to go down right now.

Lieutenant Allende stated that the CWS Steering Committee has agreed upon the following recommendations to CCJCC:

1. Find that a formal business needs assessment of CWS is needed;
2. Direct CCJCC staff to hire a consultant in an amount up to \$60,000 to conduct the needs assessment in consultation with ISAB and the CWS Steering Committee;
3. Authorize the Executive Director of CCJCC to pursue funding for the hiring of the consultant; and
4. Direct that the CWS Steering Committee to report back to CCJCC when the consultant needs assessment report is completed.

Sheriff Lee Baca made a motion to approve the recommendations made by the CWS Steering Committee. County Counsel Ray Fortner seconded this motion.

**ACTION: The motion to adopt the recommendations of the CWS Steering Committee was approved without objection.**

**NOTE: During this presentation, Sheriff Lee Baca, Vice Chair of CCJCC, joined the meeting. Sheriff Baca requested that District Attorney Steve Cooley continue to serve as Acting Chair for the remainder of the meeting.**

#### **IV. CO-OCCURRING DISORDERS COURT (CODC)**

Judge Michael Tynan, Superior Court

Judge Michael Tynan appeared before CCJCC to make a presentation on the Co-Occurring Disorders Court (CODC), which he presides over.

This pilot program is a coordinated multi-agency effort that includes the County Department of Mental Health (DMH) in collaboration with the Superior Court, District Attorney' Office, Public Defender's Office, Alternate Public Defender's Office, Alcohol and Drug Program Administration (ADPA), Probation Department, CCJCC, and Sheriff's Department.

The CODC program is for non-violent defendants suffering from co-occurring substance abuse and mental health disorders. Individuals in the program receive treatment as part of their criminal case disposition.

Participants voluntarily enroll in the program for a minimum of 12 months and graduate through a series of program phases. Upon successful completion of these phases, participants may have their criminal charges reduced and/or dismissed.

Judge Tynan introduced Mark Dewit of the Public Defender's Office to provide additional information on CODC.

Mr. Dewit stated that the program began in April 2007 with 54 available slots. Capacity was reached two months ago. The retention rate thus far has been good.

There are two tracks for entering the CODC program. The first is the Proposition 36 track in which attorneys in the Proposition 36 courtrooms flag potential participants for the program. The second track is for individuals with low grade felonies who qualify for the program. Typically, the individuals that are referred are those that are in mental health housing.

An additional 16 residential beds will be available in about a month and a half. A graduation is scheduled for six participants on February 23<sup>rd</sup>.

Dr. Victoria Simon from Special Service for Groups, Inc. (SSG), which is the treatment provider for the CODC program, was introduced. She stated that assistance is provided to clients with every aspect of their lives, including family reunification, medical and dental needs, and benefits assistance. SSG housing is provided initially so that the clients are under supervision 24 hours a day. When they are stable and ready, the clients are assisted with a transition into independent housing.

SSG has a fully integrated Proposition 36 treatment team so that participating individuals receive substance abuse treatment support in addition to psychotropic medications and mental health services.

Dr. Simon noted that the 16 additional residential beds referenced by Mr. Dewit are being funded by a Substance Abuse and Mental Health Services Administration (SAMHSA) grant that was obtained with assistance from CCJCC. In addition, SSG is working with CCJCC staff to obtain grant funding for an employment specialist to assist the CODC participants.

Dr. Herb Hatanaka, Executive Director of SSG, was introduced next. He emphasized that his organization follows the ten principles set forth by the Department of Justice (DOJ) Bureau of Justice Assistance (BJA) for managing effective co-occurring drug treatment programs.

Judge Tynan thanked Sheriff Baca for his support of this program and observed that law enforcement agencies have been among its strongest supporters.

BJA has made available a drug court grant that can be used to enhance the CODC program. Judge Tynan made a motion that CCJCC authorize Executive Director Mark Delgado to submit an application for this grant, which would provide \$200,000 over a two-year period.

**ACTION: The motion to authorize CCJCC to apply for a grant from the Bureau of Justice Assistance to enhance the Co-Occurring Disorders Court program was seconded and approved without objection.**

**V. INTERAGENCY GANG TASK FORCE**

Peter Shutan, Los Angeles City Attorney's Office

Peter Shutan of the Los Angeles City Attorney's Office and Vice Chair of the Interagency Gang Task Force (IGTF) appeared before CCJCC to request direction for IGTF.

Peter Shutan noted that he is representing the Chair of IGTF, Gary Hearnberger of the District Attorney's Office, who is ill and unable to attend.

On January 6, 2009, the County Board of Supervisors approved the County CEO's countywide gang strategy. The strategy will develop pilot programs in the following four areas of the county: (1) Pacoima; (2) Florence/Firestone; (3) Harbor Gateway; and (4) Duarte/Monrovia.

In addition, a committee known as the Los Angeles County Gang Prevention, Intervention, and Suppression Coordination Committee will be created to oversee the efforts of the countywide gang strategy.

IGTF is a subcommittee of CCJCC and consists of a Chair, Vice Chair, and multi-agency executive committee.

Many of the agencies represented on IGTF will be represented on the newly formed committee. Additionally, the agency representatives on the new committee will be Department Heads and individuals with policy-making authority.

In light of the creation of the CEO's committee, IGTF is seeking instruction from CCJCC as to its role and function.

Mr. Shutan observed that the Board of Supervisors instructed the CEO to report back in 180 days with a more fully developed strategy. Therefore, one option for IGTF is to suspend until the CEO reports back to the Board. Other options include disbanding or continuing to meet while the CEO develops the details of the countywide strategy.

Sheriff Baca recommended that IGTF remain intact while the CEO's gang strategy and the newly formed committee become more fully developed. He also invited Mr. Shutan to attend the new committee's meetings as a representative from IGTF.

**ACTION: The Chair and/or Vice Chair of IGTF will attend the meetings of the Los Angeles County Gang Prevention, Intervention, and Suppression Coordination Committee.**

**VI. SUMMIT ON GUN VIOLENCE**

Wendell Roberts, Special Agent, ATF – L.A. Field Office

Wendell Roberts from the United States Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF) appeared before CCJCC to discuss an upcoming summit on gun violence.

The summit is entitled, *Preventing Gun Violence: A Community Solutions Series*. This will be a three-part series in Los Angeles County that is sponsored by the Institute for Community Peace (ICP) and the ATF through support from The California Endowment, The California Wellness Foundation, and Kaiser Permanente.

Participants will include representatives from government, law enforcement, and community and philanthropic organizations, among others. The goal will be to advance recommendations and solutions to address issues of gun violence in Los Angeles County.

The first working session is entitled, *Setting the Context for Healthier and Safer Communities*. This will be held on Friday, February 6, 2009, from 9:00 a.m. to 4:00 p.m. at The California Endowment Center for Healthy Communities, 1000 N. Alameda Street, Los Angeles 90012.

The second working session is entitled, *Reducing Gun Violence in Los Angeles County*. This will be held on Thursday, April 30, 2009, from 9:00 a.m. to 4:00 p.m. at Magnolia Place, 1910 Magnolia Avenue, Los Angeles 90007.

The third working session is entitled, *Community Solutions Policy Summit*. The date and location for this session are still to be determined.

Those who would like to attend should RSVP by sending an email to [joey@nakatomipr.com](mailto:joey@nakatomipr.com) or by calling (310) 914-5000.

Ruben Gonzalez from the Center for the Study of Social Policy (CSSP) and ICP stated that there will be a focus on the areas historically most impacted by gun violence. The intention is to develop solutions that are broad-based and collaborative.

**ACTION: For information only.**

**VII. OTHER MATTERS/PUBLIC COMMENT**

There were no additional matters or public comments.



**VIII. ADJOURN**

There being no further business, Mr. Cooley adjourned the meeting at 1:06 p.m.

The next CCJCC meeting will be held on **Wednesday, February 18, 2009, at 11:30 a.m. in Room 739 of the Kenneth Hahn Hall of Administration.**