

COUNTYWIDE CRIMINAL JUSTICE COORDINATION COMMITTEE

MINUTES OF THE **January 13, 2021** MEETING Meeting Conducted Via Microsoft Teams

MEMBERS AND ALTERNATES PRESENT

Chair: Hilda Solis, Supervisor, First District and Chair of the County Board of Supervisors

Erika Anzoategui, County Alternate Public Defender
Reaver Bingham for Raymon Leyva, Interim County Chief Probation Officer
Beatriz Dieringer, California League of Cities
Elaine Duong for Richard Llewellyn, Los Angeles City Administrative Officer
*Rohini Khanna for Peter Espinoza, Director, Office of Diversion and Reentry
*Xiomara Flores Holguin for Bobby Cagle, Director, County Department of Children and Family Services
Ricardo Garcia, County Public Defender
Nicole Gougis, President, County Prosecutors Association
Victor Greenberg, Presiding Judge, Juvenile Superior Court
Lajuana Haselrig for Alex Villanueva, Sheriff
*Jason Hasty for Debra Duardo, Superintendent, County Office of Education
Christa Hohmann, Directing Attorney, Post Conviction Assistance Center
Dan Jeffries for Mike Feuer, Los Angeles City Attorney
Jonathan Lucas, County Coroner – Chief Medical Examiner
Edward McIntyre for Jacki Bacharach, County Quality & Productivity Commission
Don Meredith for Joe Gardner, President, County Probation Commission
*Edward Munoz for Ed Eng, County Economy and Efficiency Commission
John Perez, President, San Gabriel Valley Police Chiefs Association
Ezekiel Perlo, Directing Attorney, Indigent Criminal Defense Appointments Program
Robert Philibosian, Peace Officers Association of Los Angeles County
Ray Regalado for Robin Toma, Executive Director, County Human Relations Commission
Otto Solorzano, Director, County Department of Workforce Development, Aging and Community Services
Susan Sullivan Pithey for Xavier Becerra, California Attorney General
Rachel Teitelbaum for Eric Garcetti, Mayor, City of Los Angeles
Christopher Thompson for Jonathan Sherin, Director, County Department of Mental Health
*Thida Van for Fesia Davenport, County Acting Chief Executive Officer

***Not a designated alternate**

I. CALL TO ORDER / INTRODUCTIONS

Chair Hilda Solis, County Supervisor, First District

The meeting was called to order at 12:00 noon by Los Angeles County Supervisor Hilda Solis, Chair of CCJCC.

II. GENERAL PUBLIC COMMENT

A public comment was made by Mr. Joseph Maizlish.

III. CHAIR'S OPENING REMARKS

Chair Hilda Solis, County Supervisor, First District

Supervisor Hilda Solis assumed the position of Chair of the County Board of Supervisors last month. As Chair of the Board of Supervisors, she will also be serving as the Chair of CCJCC. She previously served as Chair of this committee in 2016.

Supervisor Solis provided opening remarks to committee members and discussed her vision for the year ahead.

The Supervisor noted that CCJCC offers an opportunity for justice partners and stakeholders to formulate policies and implement best practices that keep our community safe and promote transparency to the public in how the County collects and utilizes data.

She added that the COVID-19 pandemic has highlighted the need for basic services and programs in the most vulnerable communities of the County. While vaccines are now being made available, there will continue to be a negative impact on vulnerable populations.

The Board of Supervisors has invested heavily in public safety and is committed to pursuing a holistic approach of care first, jails last. As an example, investments have been made to create a robust Alternatives To Incarceration (ATI) infrastructure that will better serve the County's most vulnerable residents. Supervisor Solis also reviewed programs that have been established in her District to provide wraparound services and employment opportunities to those in need.

The County's approach is to rely less on incarceration and more on services and programs in communities that will address the underlying issues that result in individuals entering the justice system. Housing, employment, substance use disorder treatment, mental health treatment, and other services are included in these efforts.

In the coming year, it will be useful to hear from service providers that have had success with programs and services for individuals in the community and for those who re-enter the community following incarceration. Successful programs in one part of the County may be able to be duplicated in other areas.

Supervisor Solis introduced her Justice Deputy, Esther Lim, who will serve as her alternate on this committee during times that she is unable to attend.

Supervisor Solis also introduced Dr. Adolfo Gonzales, who was recently hired to be the County's Chief Probation Officer. He will officially become the Chief Probation Officer on February 1, 2021. Chief Gonzales will also serve as the Vice Chair of this committee.

Chief Gonzales thanked Supervisor Solis and the County Board of Supervisors for this opportunity and stated that he looked forward to the work ahead.

IV. APPROVAL OF THE MINUTES

Chair Hilda Solis, County Supervisor, First District

There were no requests for revisions to the minutes of the November 19, 2020 meeting. A motion was made to approve the minutes.

ACTION: The motion to approve the minutes of the November 19, 2020 meeting was seconded and approved without objection.

V. EXECUTIVE DIRECTOR'S REPORT

Mark Delgado, Executive Director, Countywide Criminal Justice Coordination Committee

Mark Delgado, Executive Director of the Countywide Criminal Justice Coordination Committee (CCJCC), provided the Executive Director's Report to the committee.

PowerPoint slides that were used for this presentation have been posted online at <http://ccjcc.lacounty.gov>.

As background, the Public Safety Realignment Team (PSRT), which was established by the Board of Supervisors as a subcommittee of CCJCC, is chaired by the Chief Probation Officer and is comprised of several members of CCJCC. The PSRT is tasked with serving as the planning body for public safety realignment in Los Angeles County.

Mr. Delgado discussed the following two items relating to public safety realignment:

Annual Semi-Annual AB 109 Report

PSRT submits a semi-annual report to the Board of Supervisors on the implementation of public safety realignment. The most recent report will be submitted this January for the Board's Agenda on January 26, 2021.

This report can be accessed online at the follow link:

<http://ccjcc.lacounty.gov/LinkClick.aspx?fileticket=s8irVfNvRUI%3d&portalid=11>

The current semi-annual report consists of the public safety realignment report that PSRT submitted to the Board of State and Community Corrections (BSCC) in December 2020. This is an annual submission that counties provide to the BSCC, which collects county public safety realignment implementation reports to develop its annual report to the Governor and State Legislature.

The December 2020 submission is the 8th such Annual Report to the BSCC.

The County's report to the BSCC is comprised of the following five components:

1. Progress on goals identified in the previous year (Fiscal Year 2019-20)
2. Establishment of goals for the current year (Fiscal Year 2020-21)
3. Other implementation developments/strategies
4. Budget
5. Revised implementation plan (new BSCC request)

For the first component, progress was made on the goals previously identified for Fiscal Year 2019-2020. The three goals were:

- Expanding Substance Use Disorder (SUD) access and services for the AB 109 population, creating a fuller, more complete continuum of care.
- Maintaining SUD treatment under the Substance Treatment and Re-Entry Transition (START) in-custody treatment program for AB 109 Revocation Court clients.
- Utilizing of Pre-Release Video Conferencing (PRVC) to in-reach to individuals in prison and county jails who will be released to the Probation Department's supervision.

Mr. Delgado reviewed the progress noted in the report that was made with each of these goals.

The goals for Fiscal Year 2020-2021 have remained similar to those of Fiscal Year 2019-2020. Mr. Delgado reviewed the progress on these goals thus far in the current fiscal year.

The BSCC questionnaire also requests that counties provide information on the types of services available to individuals to assist with reentry. The response that was submitted includes information about the following services that are provided:

- Mental Health Treatment Services
- Substance Use Disorder Treatment Services
- Custody-Based Treatment and Reentry Services
- Care Coordination for Medically High-Risk AB 109 Probationers
- Housing, Employment, and Navigation/Coordination Services

A budget component is also included in the response to the BSCC.

Finally, a new request from the BSCC is that counties provide an updated Community Corrections Partnership (CCP) plan, which provides guidelines for the implementation of public safety realignment.

This is in alignment with a Board motion that was passed on December 8, 2020, directing the PSRT to update the current CCP plan. Key updates were provided by departments and captured in a Summary of Updates section at the end of the report.

Public Safety Realignment Team and Updated CCP Plan

In addition to the direction to update the CCP plan, the Board motion on December 8, 2020 also expanded the membership of PSRT. For example, the heads of the Department of Health Services, Office of Diversion and Reentry (ODR), Alternatives To Incarceration (ATI), and the Anti-Racism, Diversity, and Inclusion Initiative will be added, along with representatives from the community appointed by Board Offices.

The updated CCP plan will reflect the evolution of realignment implementation in the County by capturing key themes and changes made over the years to meet realignment mandates, as well as by integrating the County's ATI, diversion, and treatment efforts/priorities.

Following the updating and approval of the new CCP plan, PSRT will also be developing recommendations to help inform the CEO-led budget process.

There will likely be future briefings on this to this committee throughout the year.

ACTION: For information only.

VI. INFORMATION SYSTEMS ADVISORY BOARD (ISAB) UPDATE

Thomas Kooy, Director, Information Systems Advisory Board (ISAB)

Supervisor Solis introduced Thomas Kooy as the new Director of the Information Systems Advisory Board (ISAB), which is a standing subcommittee of CCJCC. Mr. Kooy was appointed to this position in November 2020.

Mr. Kooy provided a status update on ISAB's current projects and priorities to facilitate data sharing and systems integration within the criminal justice system.

PowerPoint slides that were used for this presentation have been posted online at <http://ccjcc.lacounty.gov>.

Updates were provided for the following four projects:

- Enterprise Criminal Justice Systems Management
- Justice Data Sharing Initiative
- eDEMS Status Update/Subcommittee
- CJIS Security Subcommittee

Enterprise Criminal Justice Systems Management

ISAB maintains several enterprise criminal justice systems that serve multiple constituencies and disciplines within the criminal justice system. Mr. Kooy discussed maintenance and enhancements with three systems:

- Consolidated Criminal History Reporting System (CCHRS)

A Request For Proposal (RFP) for a maintenance contract renewal (current one expires in July 2021) has been released.

- Proactive Information Exchange (PIX)

ISAB is doing re-factoring and a major ongoing integration development is with the new Odyssey system.

- Justice Automated Information Management System (JAIMS)

ISAB is doing routine maintenance on a constant basis and integrating data from PIX.

Justice Data Sharing Initiative

The Board of Supervisors issued two key directives on the Justice Data Sharing Initiative. Directive 1 was divided into two parts – one short term and one long term. Mr. Kooy provided updates on these.

Directive 1a

ISAB was able to provide some of the analysis and was able to identify all of the current and reasonable data that impacts the justice population:

- 36 data points were identified.
- Incarceration, Immigration, Use of Force, Mental Health, Probation, Prosecution, and Diversion were included.
- ISAB identified approximately 71% of the data that is currently and reasonably accessible.
- This is being published to the County Open Data Portal.

Directive 1b

Mr. Kooy will work with the ATI Executive Director to develop a long-term plan. These deliverables will assist in delivering inputs to the Chief Information Office (CIO) in order for them to work on *Directive 2*.

The Chief Executive Office (CEO) and the CIO will explore potential funding sources for both the short-term and long-term plans.

Mr. Kooy noted that additional data requests have been passed down in the interim, further enlarging the scope of data and measurements to include both Juvenile Data and Victim Data.

Current Issues/Risks:

The desire for more data, metrics, and measures will continue. CCJCC and ISAB will need to address a well-defined and unified methodology, criteria, and process for responding to data and reporting requests.

Mr. Kooy emphasized that it is important to ensure that both ad hoc and production reporting should be managed using common, consistent, reusable, and maintainable methods and processes. Without these considerations, the County could be at-risk of discovering/defending inexplicably inconsistent answers to the same/similar policy questions. This could compromise goals for public transparency and accountability, while data-driven policies may be brought into question.

Enterprise Digital Evidence Management Solution Status Update/Subcommittee

The Enterprise Digital Evidence Management Solution (eDEMS) is envisioned to be a countywide system to help share digital evidence across departments in the justice community.

There have been a series of changes on the overall strategy of digital evidence, whereas the needs and concerns of stakeholders have changed during the course of defining this project.

Responding to the immediate need for capturing and managing the overwhelming video files associated with Body Worn Cameras, the Sheriff's Department moved forward with a solution for those specific needs.

While the Sheriff's product could be made available to other criminal justice stakeholder agencies, there were issues with respect to total costs, shared costs, limited functionality, and the Board's requirement that this solution be a neutral, enterprise system.

This necessitated adjusting the original eDEMS strategy as follows:

- Component 1: Departments will have their own digital evidence management system.
- Component 2: eDEMS will be an enterprise platform to support the business collaboration between the justice agencies, similar to the PIX model.

ISAB has created a new subcommittee to determine the next steps.

CJIS Security Subcommittee

A new ISAB subcommittee has been assembled to respond to concerns about whether the ISAB and/or Internal Services Department (ISD) custodial handling of California Justice Information Services (CJIS) data, and otherwise defined and agreed upon responsibilities of data stewardship, are within the compliance requirements of the FBI CJIS Security Policy.

The issues involve data classification for security and privacy, including system access, personnel/training, and policies addressing data protection (in-motion and at-rest), dissemination, retention, and auditing.

The new Sub-Committee will address these issues, solicit broad environmental input, compare/contrast output measures against national best practices, and return an assessment with recommendations for remediation, realignment, or both.

Strategic Realignment

Mr. Kooy reported that ISAB will also be looking to do a strategic realignment. There is currently no roadmap or five-year plan, and the Charter has no stated vision or guiding principles. He added that there is a lack of clear strategic plans and alignment with CCJCC and the Board of Supervisors, as well as a lack of clear processes and criteria for directing ISAB initiatives and resources.

As part of the strategic realignment, Mr. Kooy recommends that CCJCC and ISAB engage in strategic planning and analysis. This will include conducting interviews, surveys, and SWOT (Strength, Weakness, Opportunity, Threat) analysis, along with an internal review of systems and processes. The goal will be to clarify processes, criteria, and roles/responsibilities, along with developing new strategic/development roadmaps.

ACTION: For information only.

VII. DEPARTMENT OF WORKFORCE DEVELOPMENT, AGING AND COMMUNITY SERVICES (WDACS) – EMPLOYMENT SUPPORT SERVICES REPORT

Otto Solorzano, Acting Director, Workforce Development, Aging and Community Services

Otto Solorzano, Acting Director of the Department of Workforce, Development, Aging and Community Services (WDACS), provided an overview of WDACS employment support services and ongoing efforts to connect justice-involved populations with employment opportunities.

Jose Perez, Assistant Director at WDACS, also joined in this presentation.

PowerPoint slides that were used for this presentation have been posted online at <http://ccjcc.lacounty.gov>.

Mr. Solorzano discussed the following goals of WDACS:

- Create pathways to meaningful careers that lead toward self-sufficiency.
- Connect job seekers and youth to employment and training opportunities.
- Engage employers to support their hiring and workforce investment efforts.
- Through partnerships, link people with services.

Five strategies that WDACS is using to support the justice-involved population include (1) reducing the stigma around hiring justice-involved, (2) jail in-reach, (3) post-release connection to employment and wrap around services, (4) reducing recidivism, and (5) partnerships with internal and external stakeholders.

Mr. Perez provided an overview of programs that support these five strategies.

Reducing Stigma

The Fair Chance Hiring Campaign seeks to reduce employer stigma to hiring a justice-involved workforce. Part of the campaign involves addressing misconceptions and erroneous assumptions about those with justice involvement.

This campaign was launched in September 2019. It is an education campaign for both employers and job seekers in terms of knowing their rights, and it seeks a hard commitment from employers to participate and hire these individuals.

Thus far there have been over 200 pledged Fair Chance employers in the program.

Jail In-Reach

Jail in-reach seeks to initiate services while in custody. The following programs were mentioned:

- The Jail-Based Job Center (JBJC) is a pilot in-reach program at the Pitchess Detention Center that informed WDACS' efforts with respect to jail in-reach.
- The Century Regional Detention Facility (CRDF) Career Center provides gender responsive career development at the women's jail at CRDF.
- Camp to Community prepares justice-involved youth for success in employment upon release from Probation camp.

Post-Release Connection to Employment and Wrap Around Services

The strategy involves partnerships with the Los Angeles County Probation Department, California Parole, and the Office of Diversion and Reentry (ODR), along with dedicated staff on site that have been trained using an evidence-based social model.

Supportive services, peer mentorship, and achievement-based incentives are utilized.

Three programs under this strategy are INVEST, Prison to Employment, and LA:RISE.

INVEST

Deputy Probation Officers (DPOs) were co-located at Los Angeles County America's Job Centers of California (AJCCs), which allows for collaborative case management and cohesion between partners.

To be responsive to the specific needs of the justice-involved individuals, INVEST uses transitional subsidized employment, stipends, and incentives as tools to foster meaningful outcomes and greater engagement.

A coordinated referral system was created, known as the Automated Referral System (ARS), which allows for tracking of referrals, ease in distribution, and timely follow-ups.

The INVEST program has recently expanded from 5 to 12 AJCC locations.

INVEST has served 1,300 people since the program's inception, with a 52% employment rate.

Prison to Employment (P2E)

This program differs from INVEST in that it is for all individuals that have been previously incarcerated or involved in the criminal justice system in any way, not just probationers.

While there is no co-location of staff at the AJCCs, there is dedicated program staff to specifically address the needs of this population.

LA:RISE

LA:RISE is a Measure H funded program. This partnership unites the City and County of Los Angeles to help people with high employment barriers to get jobs. Partners bring their expertise and resources while assisting participants with pursuing employment. Additionally, retention services are provided by AJCCs and social enterprises to help people remain employed by providing wraparound resources.

40% of LA:RISE participants are justice-involved and 28% are on probation.

Reducing Recidivism

Apprenticeship is used as a pathway to a family-sustaining career.

Four programs under this strategy are: Hire UP, Hire:LAX, Proterra, and High Road Training Partnerships.

Stakeholder Partnerships

WDACS has numerous partnerships with other stakeholders. For example, it partners with the Sheriff's Department for Jail Based Job Centers as well as ODR and Probation for INVEST, among many other stakeholder partnerships.

Outcomes and Impact

Justice-involved individuals are a growing proportion of the individuals served by WDACS. For example, in Fiscal Year (FY) 2017-18, the re-entry population were 6.7% of the individuals served. By FY 2019-20, they were 9.9%, and they are 12.6% in the first two quarters of FY 2020-21.

The number of individuals served and placed in the last four years are as follows:

FY 2017-18: 4,983 served, 3,154 placed
FY 2018-19: 6,072 served, 3,830 placed
FY 2019-20: 6,457 served, 3,825 placed
FY 2020-21*: 4,290 served, 663 placed

*Note: The numbers for FY 2020-21 have declined due to the COVID-19 pandemic.

In terms of trends, the population is mostly Black and Latinx, approximately 25% are homeless, and over 75% identify as male.

Los Angeles County Public Defender Ricardo Garcia noted that the work of WDACS has been helpful to individuals represented by his office.

Supervisor Solis thanked Mr. Solorzano and Mr. Perez for their presentation. She mentioned Proterra as one of the initiatives that the Board has been supportive of. This program has helped individuals to obtain jobs with the electrification of buses, which is part of the growing field of clean energy jobs.

ACTION: For information only.

VIII. ADJOURNMENT

The meeting was adjourned at 1:00 p.m.