

COUNTYWIDE CRIMINAL JUSTICE COORDINATION COMMITTEE

MINUTES OF THE AUGUST 1, 2012 MEETING

Kenneth Hahn Hall of Administration

500 West Temple Street, Room 739

Los Angeles, California 90012

MEMBERS AND ALTERNATES PRESENT

Chair: Zev Yaroslavsky, County Supervisor for the Third District and
Chair of the County Board of Supervisors

Lee Baca, Sheriff and Vice Chair of CCJCC

Richard Barrantes for Paul Tanaka, Undersheriff

*Dan Bower for Steve Beeuwsaert, Chief, Southern Division, California Highway Patrol

Ronald Brown, County Public Defender

Susan Cichy for John Clarke, Superior Court Executive Officer

Steve Cooley, District Attorney

Xiomara Flores-Holguin for Philip Browning, Director, County Department of Children
and Family Services

Janice Fukai, Alternate Public Defender

*Eric Harden for Steven Bogdalek, Special Agent in Charge, U.S. Bureau of Alcohol,
Tobacco, Firearms and Explosives

Christa Hohmann, Directing Attorney, Post Conviction Assistance Center

David Keetle, President, San Gabriel Valley Police Chiefs Association

Mary Marx for Marvin Southard, Director, County Department of Mental Health

Georgia Mattera for William Fujioka, County Chief Executive Officer

*Jonathan McCaverty for John Krattli, Acting County Counsel

Don Meredith, President, County Probation Commission

William Montgomery for Tom Tindall, Director, County Internal Services Department

Michel Moore for Charles Beck, Chief, Los Angeles Police Department

Earl Perkins for John Deasy, Superintendent, Los Angeles Unified School District

Ezekiel Perlo, Directing Attorney, Indigent Criminal Defense Appointments Program

Robert Philibosian for Isaac Barcelona, Chair, County Economy and Efficiency
Commission

Jerry Powers, County Chief Probation Officer

Richard Propster, Peace Officers Association of Los Angeles County

C.H. Rehm for Patricia Schnegg, Supervising Judge, Criminal, Superior Court

Bruce Riordan for Andre Birotte, U.S. Attorney

Timothy Robbins, Field Office Director, U.S. Immigration and Customs Enforcement

Richard Sanchez, County Chief Information Officer

Joseph Santoro, Director, Independent Cities Association

Lakshmanan Sathyavagiswaran, County Coroner – Medical Examiner

*Peter Shutan for Carmen Trutanich, Los Angeles City Attorney

William Sullivan, Chair, County Quality & Productivity Commission

*Quincy Thacker for Matthew Cate, Secretary, California Department of Corrections and
Rehabilitation

Nancy Tragarz, California Contract Cities Association
John Viernes for Jonathan Fielding, Director, County Department of Public Health
Lance Winters for Kamala Harris, California Attorney General

***Not a designated alternate**

MEMBERS NOT PRESENT OR REPRESENTED

Cynthia Banks, Director, County Department of Community & Senior Services
Bruce Barrows, California League of Cities
Michelle Carey, Chief U.S. Probation Officer
Jorge Cisneros, President, Southeast Police Chiefs Association
Arturo Delgado, Superintendent, County Office of Education
Lee Smalley Edmon, Presiding Judge, Superior Court
Mitchell Englander, Los Angeles City Council, 12th District
Sean Kennedy, Federal Public Defender
Tim Landrum, Special Agent in Charge, U.S. Drug Enforcement Administration
George Lomeli, Assistant Supervising Judge, Criminal, Superior Court
Steve Martinez, Assistant Director in Charge, Los Angeles Division, Federal Bureau of Investigation
Edward Medrano, President, Los Angeles County Police Chiefs Association
Michael Nash, Supervising Judge, Juvenile, Superior Court
Charlaine Olmedo, Supervising Judge, North Valley - San Fernando, Superior Court
Miguel Santana, Los Angeles City Chief Administrative Officer
David Singer, United States Marshal
Mitch Tavera, President, South Bay Police Chiefs Association
Robin Toma, Executive Director, County Human Relations Commission
Carmen Trutanich, Los Angeles City Attorney
Antonio Villaraigosa, Mayor, City of Los Angeles
Mike Webb, County Prosecutors Association
David Wesley, Assistant Presiding Judge, Superior Court

CCJCC STAFF

Mark Delgado, Executive Director
Cynthia Machen
Craig Marin
Michelle Pangborn
Ana Silva

I. CONVENE/INTRODUCTIONS

Lee Baca, Sheriff

The meeting was called to order at 12:05 p.m. by Los Angeles County Sheriff Lee Baca, Vice Chair of CCJCC.

Self-introductions followed.

II. APPROVAL OF THE MINUTES

Lee Baca, Sheriff

There were no requests for revisions to the minutes of the June 27, 2012 meeting. A motion was made to approve the minutes.

ACTION: The motion to approve the minutes of the June 27, 2012 meeting was seconded and approved without objection.

III. INFORMATION SYSTEMS ADVISORY BODY (ISAB)

John Ruegg, Director, Information Systems Advisory Body

John Ruegg, Director of the Information Systems Advisory Body (ISAB), appeared before CCJCC to present ISAB's Semi-Annual Report.

ISAB is a standing subcommittee under CCJCC. Its core mission is to facilitate the sharing of information across the criminal justice enterprise using standards-based protocols and technologies. Los Angeles County Sheriff Lee Baca serves as the Chair of ISAB.

The membership of ISAB includes the Alternate Public Defender, County Chief Executive Office (CEO), County Chief Information Office (CIO), Department of Coroner, District Attorney's Office, Internal Services Department (ISD), Los Angeles County Police Chiefs Association, Los Angeles Police Department (LAPD), Superior Court, Probation Department, Public Defender's Office, and the Sheriff's Department.

Mr. Ruegg highlighted the following developments for this reporting period:

- The project to provision Court-funded wireless network connectivity for the Court, County, agency, and public users in courtroom, public, and other Court areas in criminal courthouses has been completed. WiFi access is now available in each criminal courtroom in this county. Mr. Ruegg acknowledged the Internal Services Department (ISD) for their work in completing this project and the Superior Court for funding this effort.
- Eighty per cent (80%) of the District Attorney's law enforcement subpoenas are now being served electronically via the ISAB Proactive Information Exchange (PIX) software. The Alternate Public Defender and Public Defender systems are leveraging the same interface to electronically serve subpoenas. This process not only allows for quick delivery, but also results in a more efficient method for notifying the sending agency that the subpoena has been received and that the law enforcement officer will be available.

- The Probation Electronic Case Management System (PCMS) has automated the electronic delivery of probation and health records between the Department of Health Services, Department of Public Health, Sunquest Labs, and the Probation Electronic Medical Records Systems (PEMRS). This provides for real time sharing of information between different systems while simultaneously addressing the appropriate security and privacy concerns regarding health records. Information exchanges utilize the ISAB PIX software.
- The Sheriff's Department and ISAB have received the final report from SEARCH on sustainability and enhancement opportunities for the Countywide Warrant System (CWS). SEARCH is an independent consulting firm that was hired for this purpose. The current CWS was built in the late 1980's and utilizes technology that is out-of-date. Potentially, an updated CWS could include enhancements that will gather information from other systems, such as a DMV photo, and be more graphical and user friendly. The findings of the report will be shared with CCJCC at a future meeting.
- The Probation Department has provided a daily extract of AB109 realignment data from the Adult Probation System (APS). This is now electronically delivered via PIX to the Sheriff's Department, ISAB, and District Attorney's Office systems.
- The following Countywide Criminal History and Reporting System (CCHRS) enhancements were implemented:
 - Actively supervised AB109 parolees (Post Release Community Supervision) are now included in the CCHRS rapsheet.
 - There is a new system-to-system interface for the Sheriff's Department COMPAS system (pre-assessment tool) to access CCHRS. The interface allows COMPAS to retrieve arrest charges and criminal history convictions as factors to evaluate inmates for flight risk and appropriate placement/services.
 - The State Criminal Alien Assistance Program (SCAAP) for Fiscal Year 2010-11 has been completed, reporting 2 million custody days for federal reimbursement to the County. Through SCAAP, the federal government will provide reimbursement for incarceration of undocumented criminal aliens.

The full ISAB semi-annual report can be found online at:

http://www.ccjcc.info/cms1_181757.pdf

A motion was made to approve the ISAB semi-annual report for submission to the Board of Supervisors.

ACTION: The motion to approve the ISAB semi-annual report for submission to the Board of Supervisors was seconded and approved without objection.

NOTE: During this presentation, Supervisor Zev Yaroslavsky arrived and served as Chair for the remainder of the meeting.

Mr. Ruegg next discussed a proposal for a Justice Automated Information Management System (JAIMS) for data aggregation and analysis.

Various departments' information technology systems maintain data and help their respective agencies manage workload, conduct transactions, and provide other important services. However, the data each department has only provides a partial view of the justice system's operation.

In order to effectively measure the workload impact of increases or decreases within any component of the criminal justice system (i.e., number of arrests, probationers, parolees, diversion programs, courtrooms, law enforcement personnel, etc.), a multi-agency view of the scope of services provided is needed.

JAIMS would collect key operational data from the multiple systems providing services to an individual. By linking these records, a number of criminal justice impacts could be measured and the effectiveness of different programs on recidivism could be quantified.

Mr. Ruegg noted that this county has previously obtained an aggregation of criminal justice data for certain projects or one-time purposes, but it has not previously had a means for compiling this information on a continuous basis.

The ongoing collection of JAIMS statistical data will provide a basis for monitoring and evaluating multiple populations of criminal subjects as well as the success of various programs.

Deputy Chief Michel Moore of the LAPD inquired as to the role JAIMS would have in tracking recidivism and arrest rates pertaining to AB 109 (public safety realignment). Mark Delgado, Executive Director of CCJCC, stated that JAIMS will build on current efforts to gather this information by linking various data systems and providing a comprehensive overview.

As a first step in implementing JAIMS, Mr. Ruegg recommended that CCJCC form a subcommittee comprised of criminal justice system representatives that will review ongoing statistical needs as well as determinate the operational data that is available to support those needs.

A motion was made to form this subcommittee to explore the implementation of a Justice Automated Information Management System (JAIMS) for justice data aggregation and analysis.

ACTION: The motion to form a subcommittee to explore the implementation of a Justice Automated Information Management System for justice data aggregation and analysis was seconded and approved without objection.

IV. EARLY DISPOSITION PROGRAM (EDP)

Judge C.H. Rehm, Assistant Supervising Judge of Central Criminal Division, Los Angeles Superior Court

Judge C.H. Rehm, Assistant Supervising Judge of the Central Criminal Division of the Los Angeles Superior Court, appeared before CCJCC to provide a report on the Early Disposition Program (EDP) pilot project.

As background, the Early Disposition Program (EDP) was created in June 1995 as a cooperative effort among criminal justice agencies that provides the Court, prosecution, and defense with an opportunity to settle criminal cases at an early stage in the judicial process. The program serves to reduce the jail population by expediting the Court process, offers prompt justice to victims, saves critical resources by avoiding preliminary hearings and trials, and reduces Court calendars.

Beginning on Monday, August 6, 2012, the program will add a pilot project to address current concerns about potential increases in the Sheriff's Department custody housing numbers in light of public safety realignment.

The program will operate out of Department 50 of the Clara Shortridge Foltz Criminal Justice Center, which is the downtown EDP courtroom. The pilot will operate for six months and end on February 3, 2013.

Judge Rehm listed the following program elements of the pilot project:

- All cases referred to EDP in Department 50 will be handled via the pilot process.
- There is no change to EDP eligibility criteria. Cases will only be referred to EDP if all parties agree. Eligible individuals will be identified at arraignment.
- Eligible cases will be scheduled for an EDP hearing two days following arraignment (instead of the current five-day period).
- The Court will electronically refer cases to the Probation Department for EDP reports on an ongoing basis throughout the day. Previously, an end-of-day referral list was faxed to the Probation Department.
- The Probation Department will generate modified EDP reports to the Court within the two-day turnaround period. Reports will highlight information requested by the Court and will still include the comprehensive criminal history check and risk assessment.

- There is no daily cap on the number of EDP cases that can be referred to Probation for EDP reports.
- The Probation Department will continue to distribute hard copies of EDP reports prior to the EDP hearing. These will go to the Court, District Attorney's Office, Public Defender's Office, and Alternate Public Defender's Office (as needed).
 - The Probation Department will work with the Court, District Attorney's Office, Public Defender's Office, and Alternate Public Defender's Office to explore methods of distributing EDP reports to Court parties, including electronic distribution.

It is believed that the EDP pilot project will reduce jail population numbers by expediting the EDP process (thereby reducing the number of days that participants will be in Sheriff's Department custody). In addition, the program should also reduce the number of days required to complete an EDP report, the number of preliminary hearings and trials, the number of days to close a case, and the demands on the resources of local criminal justice agencies. Finally, the program will expedite quicker restitution and resolution of matters for the victims involved.

After a review of past calendars for Department 50, the Court found that 214 EDP defendants went through the program in January and February 2012. If this number remains consistent, the total number of defendants for the six months of the pilot project should total 1,284.

The cost of housing a defendant in the County Jail is \$90 per day. With the two day turnaround for the pilot project, potentially eight days may be reduced from in-custody time. Multiplying this by 1,284 defendants would result in a savings of over \$900,000 (8 days x \$90 per day x 1,284 defendants = \$924,480).

Bruce Riordan of the U.S. Attorney's Office stated that his office is looking to implement a similar program at the federal level. He was provided with contact information for obtaining additional details about the EDP pilot project.

Deputy Chief Moore inquired as to the type of offenders that are eligible for EDP. Judge Rehm stated that these are low-level N3 offenders (i.e., non-serious, non-violent, non-sex offenses).

Supervisor Yaroslavsky inquired as to whether the N3 classification applies to both the current offense and any prior offenses. In other words, that the individual does not have a prior serious felony on record. Judge Rehm confirmed that EDP eligibility would include not having been convicted of a prior serious offense.

ACTION: For information only.

V. OTHER MATTERS/PUBLIC COMMENT

There were no additional matters or public comments.

VI. ADJOURNMENT

The meeting was adjourned at 12:46 p.m.