

COUNTYWIDE CRIMINAL JUSTICE COORDINATION COMMITTEE

MINUTES OF THE FEBRUARY 18, 2009 MEETING

Kenneth Hahn Hall of Administration

500 West Temple Street, Room 739

Los Angeles, California 90012

MEMBERS PRESENT

Chair: Don Knabe, County Supervisor for the Fourth District and
Chair of the County Board of Supervisors

Janice Fukai, County Alternate Public Defender

Anthony Hernandez, Director, County Department of Coroner

Michael Judge, County Public Defender

Al Leiga, Chair, County Quality & Productivity Commission

Steve Lieberman, Chief, County Office of Public Safety

Loretta Martin, Chief U.S. Probation Officer

John Neu, President, South Bay Police Chiefs Association

Ezekiel Perlo, Directing Attorney, Indigent Criminal Defense Appointments Program

Richard Propster, Peace Officers Association of Los Angeles County

Tom Reeves, County Prosecutors Association

Richard Sanchez, County Chief Information Officer

Lakshmanan Sathyavagiswaran, County Coroner – Medical Examiner

Patricia Schnegg, Judge, Superior Court

Dennis Tafoya, County Affirmative Action Compliance Officer

Dan Watson, President, San Gabriel Valley Police Chiefs Association

ALTERNATES

Dan Bower for Warren Stanley, Southern Division Commander, California Highway
Patrol

Ed Brekke for John Clarke, Superior Court Executive Officer

Doyle Campbell for William Fujioka, County Chief Executive Officer

Elvira Castillo for Cynthia Banks, Director, County Department of Community & Senior
Services

Delmaria Cole-Bigelow for John Torres, Special Agent-in-Charge, U.S. Bureau of
Alcohol, Tobacco, Firearms and Explosives

David Davies for Robert Taylor, County Chief Probation Officer

Xiomara Flores-Holguin for Trish Ploehn, Director, County Department of Children and
Family Services

Pamela Hamanaka for Edmund Brown, California Attorney General

Jason Killeen for Raymond Ciranna, Los Angeles City Chief Administrative Officer

William Montgomery for Tom Tindall, Director, County Internal Services Department

*John Neu for James Hudson, President, Los Angeles County Police Chiefs Association

Steven Olivas for Antonio Villaraigosa, Mayor, City of Los Angeles

Earl Perkins for Ramon Cortines, Superintendent, Los Angeles Unified School District

Robert Philibosian for Isaac Barcelona, Chair, County Economy and Efficiency

Commission

Ray Regalado for Robin Toma, Executive Director, County Human Relations Commission

Bruce Riordan for Rockard Delgadillo, Los Angeles City Attorney

Devallis Rutledge for Steve Cooley, District Attorney

*Robert Schlesinger for William Bratton, Chief, Los Angeles Police Department

*Patricia Schnegg for Peter Espinoza, Supervising Judge of Criminal, Superior Court

*Patricia Schnegg for Charles McCoy, Presiding Judge, Superior Court

Peter Shutan for Gabriella Holt, County Probation Commission

Sue Stengle for Jack Weiss, Los Angeles City Councilman, District 5

Gordon Trask for Ray Fortner, County Counsel

***Not a designated alternate**

MEMBERS NOT PRESENT OR REPRESENTED

Mark Arnold, Judge, Superior Court

Lee Baca, Sheriff and Vice Chair of CCJCC

Jonathan Fielding, Director, County Public Health Department

Gigi Gordon, Directing Attorney, Post Conviction Assistance Center

Salvador Hernandez, Assistant Director in Charge, Los Angeles Division, Federal Bureau of Investigation

Sean Kennedy, Federal Public Defender

Richard Kirschner, Judge, Superior Court

Tim Landrum, Special Agent in Charge, U.S. Drug Enforcement Administration

Michael Nash, Supervising Judge, Juvenile Court

John Noguez, President, California Contract Cities Association

Thomas O'Brien, U.S. Attorney

Darline Robles, Superintendent, County Office of Education

Stephanie Sautner, Judge, Superior Court

Marvin Southard, Director, County Department of Mental Health

Robert Todd, President, Southeast Police Chiefs Association

Adam Torres, United States Marshal

Michael Tynan, Judge, Superior Court

Frank Venti, President, Independent Cities Association

Larry Waldie, Undersheriff

CCJCC STAFF

Mark Delgado, Executive Director

Kenna Ackley

Cynthia Machen

Craig Marin

GUESTS/OTHERS

Richard Barrantes, Sheriff's Department

Dardy Chen, County CEO's Office

Joe Delia, Sheriff's Department

Carl Gallucci, Fourth District, County Board of Supervisors

Sharon Harada, Probation Department
Molly Hennessy-Fiske, Los Angeles Times
Jackie Hill, Quality and Productivity Commission
Jitahadi Imara, Probation Department
Noble Kennamer, ISAB
Fred Nazarbegian, Probation Department
Myrian Rangel, Office of Ombudsman
John Ruegg, ISAB
Robert Sax, Quality and Productivity Commission
Buren Simmons, Los Angeles Unified School District
Antonia Villasenor, California Department of Corrections and Rehabilitation

I. CONVENE/INTRODUCTIONS

Don Knabe, County Supervisor, Fourth District

The meeting was called to order at 12:00 noon by Los Angeles County Supervisor Don Knabe, Chair of CCJCC.

Self-introductions followed.

II. APPROVAL OF THE MINUTES

Don Knabe, County Supervisor, Fourth District

There were no requests for revisions to the minutes of the January 21, 2009 meeting. A motion was made to approve the minutes.

ACTION: The motion to approve the minutes of the January 21, 2009 meeting was seconded and approved without objection.

III. INFORMATION SYSTEMS ADVISORY BODY (ISAB) SEMI-ANNUAL REPORT

John Ruegg, Director, ISAB

John Ruegg, Director of the Information Systems Advisory Body (ISAB), appeared before CCJCC to present ISAB's Semi-Annual Report. Copies of the report were distributed to the members of CCJCC.

ISAB is a standing subcommittee under CCJCC and reports back to the committee on a regular basis. Its mission is to enable electronic information sharing between multiple local, state, and federal criminal justice agency systems. Los Angeles County Public Defender Michael Judge serves as the Chair of ISAB.

Mr. Ruegg summarized progress on the following ongoing ISAB projects:

Global Justice Information Sharing Initiative

Copies of the U.S. Department of Justice's Global Justice Information Sharing Initiative briefing document were distributed. ISAB continues to be an active participant with the U.S. Department of Justice in developing and implementing the Global justice information sharing standards to support local, state, tribal, and federal information sharing.

Proactive Information Exchange (PIX)

The Proactive Information Exchange (PIX) system allows for one-time data entry and for the delivery of a copy of that data to many systems electronically. PIX system updates since the last ISAB Semi-Annual Report include:

- A newer, higher capacity IBM server with disaster failover capability;
- New electronic interface to automatically post case data from the Public Defender Defense Management System to the Public Defender Electronic Document Management System; and
- Development of PIX interfaces to the Alternate Public Defender Case Management and Electronic Document Management system.

Inmate Videoconferencing

Inmate videoconferencing been in place for many years and allows defense attorneys and probation officers to conduct videoconferencing interviews with inmates in County Jail.

A new pilot project will allow for video arraignments to be held at the Clara Shortridge Foltz Criminal Justice Center (CSF) so that inmates will not need to be physically brought to the courthouse.

In addition, the Sheriff's Department will pilot a video visitation program that will permit families to visit with inmates remotely from a local Sheriff's station rather than coming to the jail.

Enhancing The Network

Mr. Ruegg explained that increased network capacity is needed to support the new applications of videoconferencing, document imaging, and web based applications.

An ongoing program that ISAB administers seeks to upgrade the internal wiring of over 93 buildings in the county. The Criminal Justice Information System (CJIS) wiring upgrades are now 85% complete, and it is expected that they will be finished within the next two years.

The County CEO has funded a pilot project to provide WiFi access in all CSF courtrooms and courtroom hallways. Attorneys can now perform legal research and access their calendars, email, and office systems from their laptops while they are in the courtroom. The Public Defender's Office, Alternate Public Defender's Office, District Attorney's Office, and private bar are participating in an evaluation of the project.

DNA Offender Tracking System (DOTS)

Phase I of the DNA Offender Tracking System (DOTS) is in use throughout the county. This system provides law enforcement agencies with information on whether a DNA sample has been collected from an individual that qualifies for DNA sampling.

ISAB is working with the Sheriff's Department to implement Phase II of DOTS. Once implemented, the system will screen everyone transferred to the Inmate Reception Center (IRC) and automatically identify those who qualify for DNA sample collection.

Phase III will integrate DOTS into the LiveScan system (fingerprint-based booking) to automatically identify eligible subjects for criminal DNA sample collection at the time of booking.

Global Federated Identity and Privilege Management (GFIPM)

ISAB is working with both Los Angeles County and San Diego County to provide federated access to the Consolidated Criminal History and Reporting System (CCHRS) using Global Federated Identity and Privilege Management (GFIPM) standards.

This eliminates the requirement to register thousands of law enforcement officers logging into many different systems. With GFIPM, a law enforcement officer logging on to a system is authenticated and information is attached that describes who the officer is and which agency the individual is with.

For example, a law enforcement officer entering OneDOJ, which is a gateway to federal systems, is authenticated through GFIPM and a credential is given to access all of the systems without needing separate registrations or sign-ons for each one.

Los Angeles Documents and Objects Exchange (LADOX)

The Los Angeles Documents and Objects Exchange (LADOX) program allows for exchange of documents such as arrest reports, transcripts, complaint/information filings, photographs, video recordings, etc.

Each participating agency needs an Electronic Document Management System (EDMS) to receive/store electronic documents and multi-media objects.

The new process of document sharing is quicker and reduces the need to store boxes of paper or microfilm.

Mr. Ruegg thanked the Quality and Productivity Commission for having funded multiple projects related to LADOX.

He next introduced Fred Nazarbegian, Chief Information Officer of the Probation Department, to discuss electronic filing (E-filing) of probation reports to the Public Defender's Office, Alternate Public Defender's Office, and the District Attorney's Office.

Probation Report Electronic Filing

In order to reduce costs and time delays inherent in paper-based delivery of probation reports, the Probation Department and ISAB have established an E-filing pilot project.

Currently, an average of 842 probation reports per day are delivered to the Public Defender's E-filing document inbox via E-Filing. The Public Defender's Office is in the process of loading probation reports from the E-filing document inbox to the Public Defender EDMS.

The next steps will include expanding this pilot to CSF and have it evaluated based on attorney use and feedback. An additional step will be to develop the capacity to request electronic copies of probation reports using WiFi while in the courtroom.

Challenges that must still be addressed include funding and information technology resources, as well as differing priorities among Departments. In order for the E-filing of probation reports to be possible, each justice agency needs to prepare their environment to be able to receive the electronic copy.

Questions

Peter Shutan from the Los Angeles City Attorney's Office and Probation Commission asked about the agencies that cannot receive the E-filing of probation reports.

Mr. Ruegg observed that many agencies have created the necessary environments to receive the reports and others are developing them. This is a software issue, and it is the last stage of implementation.

Robert Philibosian of the County Economy and Efficiency Commission asked when the video arraignment pilot project would start. Commander Richard Barrantes of the Sheriff's Department stated that the County CIO and County Counsel must first approve the RFP.

Commander Barrantes noted that a separate pilot project for video arraignments is also being implemented in Glendale and involves the local courthouse and the police department.

A motion was made to approve the ISAB Semi-Annual Report for submission to the County Board of Supervisors.

ACTION: The motion to approve the ISAB Semi-Annual Report for submission to the County Board of Supervisors was seconded and approved without objection.

IV. DISPROPORTIONATE MINORITY CONTACT (DMC) SUBCOMMITTEE

Sharon Harada, Chief, Juvenile Field Services Bureau, Probation Department

Sharon Harada, Chief of the Juvenile Field Services Bureau of the County Probation Department, appeared before CCJCC to present the Disproportionate Minority Contact (DMC) Reduction Project's Year-Two Progress Report.

Ms. Harada thanked Supervisor Knabe and the County Board of Supervisors for their continuing support of the Probation Department's efforts to address this issue. She also acknowledged Robert Taylor, Chief Probation Officer, for his leadership within the Department with respect to addressing DMC.

As a review, Ms. Harada noted that DMC refers to the overrepresentation of minority youth who come into contact with the juvenile justice system relative to their numbers in the general population. Contact refers to all stages of the juvenile justice system, from an initial encounter with law enforcement to all subsequent decision points.

A three-year DMC grant was awarded to the Probation Department in January 2007. A multi-agency CCJCC subcommittee was formed to carry out the provisions of the grant. This subcommittee consists of representatives from the Probation Department, Sheriff's Department, District Attorney's Office, Public Defender's Office, Superior Court, LAPD, County Police Chiefs Association, and the grant consultant (W. Haywood Burns Institute).

This grant, a DMC Enhanced Technical Assistance Project Federal Formula Grant (DMC-TAP), focuses on assisting agencies with understanding and identifying DMC and on equipping agencies with tools and resources needed to provide leadership in developing and/or strengthening community-based DMC reduction activities.

The Juvenile Justice and Delinquency Prevention Act of 2002 reauthorized the Office of Juvenile Justice and Delinquency Prevention (OJJDP) to administer the Formula Grants program, which supports state and local delinquency prevention/intervention efforts and juvenile justice system improvements.

In order for states to receive DMC-TAP grants, they must address the disproportionate number of juvenile members of minority groups who come into contact with the juvenile justice system.

OJJDP recommends that states take the following five steps in their efforts to reduce DMC: (1) Identification; (2) Assessment; (3) Intervention; (4) Evaluation; and (5) Monitoring.

California recipients of the DMC-TAP grant for 2007-2009 are the counties of Alameda, Contra Costa, San Diego, Santa Cruz, and Los Angeles.

The grant is divided into three phases (years) as follows:

- Phase I – DMC Infrastructure and Education (2007).
- Phase II – Stakeholder Collaboration and Plan Development (2008).
- Phase III – Implementation of DMC Reduction (2009).

The following accomplishments were achieved through Phase I, the Identification Phase, of the DMC-TAP grant:

- Developed a DMC Workplan; and
- Drafted *Final Report of Findings and Recommendations 2007* with preliminary findings.

Accomplishments in Phase II, the Assessment Phase, included:

- Other partner agency data collaboration;
- Stakeholder engagement in order to develop the DMC reduction plan;
- Review of data – match Phase II with Phase I preliminary findings (variance and validity); and
- Pilot Risk Assessment Instrument (Detention).

A countywide DMC reduction plan was distributed (Los Angeles Countywide Disproportionate Minority Contact Reduction Plan 2008). The plan makes the following recommendations:

1. Establish an Executive Committee
2. Law Enforcement
 - Pilot project with law enforcement.
3. Probation Department
 - Committee to revise the Krisberg Scale (used to determine detention in juvenile hall);
 - Develop consensus on the purpose of detention;
 - Develop new alternatives to detention;
 - Begin pilot program to notify youth of court appearance (court appearance notification with Superior Court);
 - Designate a full-time staff member to lead the project; and
 - Conduct further analysis on probation violations and warrants.

4. District Attorney's Office

- Collection of data according to REGGO (race, ethnicity, gender, and geography).

5. Juvenile Court

- Meetings with Juvenile Court;
- Court appearance notification (with Probation); and
- Two-tiered warrants.

6. Public Defender's Office

- Use of National Juvenile Defender Center Diagnostic (already in place).

7. Community Engagement

- Community representation at CCJCC DMC Subcommittee meetings.

The following progress has been made thus far in implementing the recommendations:

- With law enforcement, data collection is taking place with both the Sheriff's Department and the LAPD. An LAPD pilot project site will be created and predicated on preliminary data findings.
- The Probation Department formed a committee last year to revise the Krisberg Scale and this committee is continuing to meet.
- In collaboration with the Juvenile Court, court appearance notification pilot sites have been preliminarily identified.
- Representatives from the Probation Department and the Juvenile Court have begun discussions concerning DMC reduction strategies and bench warrants.

Ms. Harada summarized the next steps in Phase III of the DMC-TAP grant as follows:

- Continue implementation of the recommendations in the countywide DMC reduction plan;
- Conduct further data analyses across justice system identified contact points; and
- Collaborate with the grant consultant on recommendations for post-Phase III DMC planning.

A motion was made to approve the DMC Reduction Project Year Two Report.

ACTION: The motion to approve the DMC Reduction Project Year Two Report was seconded and approved without objection.

V. JUVENILE JUSTICE COORDINATING COUNCIL

Jitahadi Imara, Deputy Director, Special Services, Probation Department

Jitahadi Imara, Deputy Director of Special Services within the Los Angeles County Probation Department, appeared before CCJCC to present the annual report on the Juvenile Justice Coordinating Council (JJCC) and the Juvenile Justice Crime Prevention Act (JJCPA) activities in the county.

The Los Angeles County Probation Department receives funding through JJCPA to implement juvenile crime prevention programs. JJCC oversees the expenditure of the funds.

JJCPA was passed in 2000 as the Schiff-Cardenas Crime Prevention Act. It was subsequently renamed JJCPA in 2001.

Mr. Imara thanked Supervisor Knabe and the County Board of Supervisors for their strong support of JJCPA programs in the county. He also thanked the CCJCC membership for their support.

JJCPA efforts consist of the following three Initiatives:

- (1) Enhancing Mental Health Services
- (2) Building Safer Communities
- (3) Promoting School Success

Programs under the first initiative include the Mental Health Screening, Assessment, and Treatment Program, a Special Needs Court, and a Multi-Systemic Therapy Program (MST).

During Fiscal Year 2007-2008, 8,589 juveniles received mental health screening. Of this total, 2,347 were treated.

Programs designed to build safer communities include High Risk/High Needs Assessment, After-School Enrichment and Supervision, Housing-Based Day Supervision, and Youth Substance Abuse Intervention.

Programs under the third initiative include the Abolish Chronic Truancy Program, Inside-Out Writing program, Gender-Specific Services, and School-Based Probation Supervision.

Mr. Imara presented statistics that show a much lower recidivism rate for youth that participated in JJCPA programs as compared to those that did not. In addition, JJCPA youth showed a dramatic increase in school attendance and a reduction in misbehavior

on school campuses.

Mr. Imara next discussed a program that resulted from a motion that had been made by Supervisor Knabe and passed by the County Board of Supervisors in 2006. This motion called upon the Chief Probation Officer, the County Librarian, and the Superintendent of Schools to develop a plan to provide each student in County Probation camps and halls with a library card. The motion also provided for mobile library services to the students.

This program was integrated into the After-School Enrichment and Supervision program and Housing-Based Day Supervision program.

Since 2006, juvenile halls have distributed 10,041 library cards; Field Service Bureaus have distributed an additional 5,008. Youth with these cards now routinely go to the library on field trips. There has been increased involvement by parents as well.

This program has been beneficial in assisting youth with both their educational studies and with employment searches.

Robert Philibosian inquired as to the period of time that the educational outcome measurements cover. Mr. Imara stated that the measurements presented are for Fiscal Year 2007-2008.

ACTION: For information only.

VI. OTHER MATTERS/PUBLIC COMMENT

There were no additional matters or public comments.

VII. ADJOURN

There being no further business, Supervisor Knabe adjourned the meeting at 12:54 p.m.

The next CCJCC meeting will be held on **Wednesday, March 18, 2009, at 11:30 a.m. in Room 739 of the Kenneth Hahn Hall of Administration.**