

## **COUNTYWIDE CRIMINAL JUSTICE COORDINATION COMMITTEE**

### **MINUTES OF THE November 2, 2016 MEETING**

Kenneth Hahn Hall of Administration  
500 West Temple Street, Room 739  
Los Angeles, California 90012

#### **MEMBERS AND ALTERNATES PRESENT**

Chair: Supervisor Hilda Solis, First District and Chair of the County Board of Supervisors

\*Joanne Baeza for Jackie Lacey, District Attorney and Vice Chair of CCJCC  
Ronald Brown, County Public Defender

\*Brian Buchner for Eric Garcetti, Mayor, City of Los Angeles  
Daniel Calleros, President, Southeast Police Chiefs Association  
Peter Espinoza, Director, Office of Diversion and Reentry  
Janice Fukai, County Alternate Public Defender

Doug Haubert, County Prosecutors Association  
David Herriford, Assistant Supervising Judge, Criminal Division, Superior Court  
David Herriford for James Brandlin, Supervising Judge, Criminal Division, Superior Court

Dan Jeffries for Mike Feuer, Los Angeles City Attorney

\*Kevin Kuykendall for Jim McDonnell, Sheriff

\*Robert Leventer for Michael Levanas, Presiding Judge, Juvenile Superior Court  
Karen Loquet for James Jones, Director, County Internal Services Department  
David Marin for David Jennings, Field Office Director, U.S. Immigration and Customs Enforcement

Mary Marx for Robin Kay, Interim Director, County Department of Mental Health

Jonathan McCaverty for Mary Wickham, County Counsel

Edward McIntyre for Rodney Gibson, Chair, County Quality & Productivity Commission

Don Meredith for Joe Gardner, President, County Probation Commission

\*David Mitchell for Calvin Remington, Interim County Chief Probation Officer

\*Daryl Narimatsu for Michelle King, Superintendent, Los Angeles Unified School District

Chris O'Quinn for Bill Siegl, Chief, Southern Division, California Highway Patrol

\*Felicia Orozco for Miguel Santana, Los Angeles City Chief Administrative Officer  
Ezekiel Perlo, Directing Attorney, Indigent Criminal Defense Appointments Program

Robert Philibosian, Peace Officers Association of Los Angeles County

Robert Philibosian for Isaac Barcelona, Chair, County Economy and Efficiency Commission

Lakshmanan Sathyavagiswaran, County Coroner – Medical Examiner

Robin Toma, Executive Director, County Human Relations Commission

Robin Toma for Cynthia Banks, Director, County Department of Community & Senior Services

\*Martin Williams for Charlie Beck, Chief, Los Angeles Police Department

Lance Winters for Kamala Harris, California Attorney General

**\*Not a designated alternate**

**I. CALL TO ORDER / INTRODUCTIONS**

Chair Hilda Solis, County Supervisor, First District

The meeting was called to order at 12:05 p.m. by Los Angeles County Supervisor Hilda Solis, Chair of CCJCC.

Self-introductions followed.

**II. APPROVAL OF THE MINUTES**

Chair Hilda Solis, County Supervisor, First District

There were no requests for revisions to the minutes of the October 5, 2016 meeting. A motion was made to approve the minutes.

**ACTION: The motion to approve the minutes of the October 5, 2016 meeting was seconded and approved without objection.**

**III. TASK FORCE ON HATE CRIME OUTREACH AND RESPONSE**

Robin Toma, Executive Director, County Human Relations Commission

Robin Toma, Executive Director of the County Human Relations Commission, appeared before CCJCC to make a presentation on recommendations for preventing and responding to hate crimes in the county.

Committee members were informed at last month's CCJCC meeting that the 2015 County Hate Crimes Report has been released. As a follow-up to that report, the Task Force on Hate Crime Outreach and Response has made a number of recommendations for addressing hate crimes, particularly with respect to preventing and responding to acts of hate that target Muslims, Sikhs, South Asians, and others following terrorist attacks.

As background, Mr. Toma discussed the terrorist attacks in Paris on November 13, 2015 and in San Bernardino on December 2, 2015. The attacks in Paris occurred in six different locations, killed 130 people, and left 368 people injured. ISIS claimed responsibility for this. The attack in nearby San Bernardino killed 14 people and left 22 others hurt. The shootings were by a couple inspired by foreign terrorist groups.

Following these attacks, anti-Muslim and anti-Middle Eastern hate crimes in this county rose in November and December of that year. Two examples include a threat against an Islamic school in Hawthorne and an act of vandalism directed against an individual in Chatsworth.

There was also a notable increase in hate crimes directed at Muslims and Middle Easterners following the terrorist attacks on September 11, 2001. It is now well established that the number of hate crimes will increase following violent events like

this. In the case of the shooting in San Bernardino, most hate crimes occurred within three days of the attack.

Mr. Toma advised the committee that ongoing DOJ surveys indicate that the actual number of hate crimes is significantly underreported by victims and law enforcement.

On December 15, 2015, the Los Angeles County Board of Supervisors unanimously passed a motion requesting that the District Attorney's Office, Sheriff's Department (LASD), Countywide Criminal Justice Coordination Committee (CCJCC), and Commission on Human Relations (LACCHR) increase their outreach to Muslim, Sikh, South Asian, and other groups most often targeted for hate crime following acts of terror or other major incidents, as well as work to deter and swiftly respond to threats and acts of hate.

CCJCC subsequently established the Task Force on Hate Crime Outreach and Response at its meeting on January 20, 2016.

The Task Force consists of representatives from the following organizations:

- **Law Enforcement Agencies:** Los Angeles County Sheriff's Department (LASD); L.A. District Attorney's Office (LADA); Los Angeles Police Department (LAPD); Long Beach Police Department (LBPD); Los Angeles Unified School District's Police Department (LASPD); and the Los Angeles County Police Chiefs' Association.
- **Non-Governmental Organizations (NGOs):** Muslim Public Affairs Council (MPAC); Council on American Islamic Relations (CAIR); California Sikh Council; South Asian Network; Anti-Defamation League (ADL); LA LGBT Center; California Conference for Equality and Justice (CCEJ); and the Hate Violence Prevention Partnership-LA (HVPP-LA).
- **Governmental Human Relations Agencies:** L.A. County Commission on Human Relations (LACCHR)-Community and Senior Services Department; U.S. Department of Justice-Community Relations Service (US DOJ-CRS); and Los Angeles Unified School District Office of Human Relations, Diversity, and Equity.

The following are the goals of the Task Force:

- Promote coordinated swift responses to San Bernardino-type incidents that could occur;
- Prevent an outbreak of hate crimes in the immediate aftermath of such incidents; and
- Share best practices among law enforcement and government agencies in deterring threats and acts of bias-motivated violence.

To conduct its work, the Task Force:

- Collected relevant policies and practices from the Task Force's members;
- Adopted "best practices" definition;
- Agreed on criteria for evaluation of policies and practices;
- Researched hate crime tools, policies and practices of law enforcement agencies, NGOs, and Human Relations Commissions;
- Had follow-up interviews with Task Force members; and
- Developed a report that was approved by Task Force members.

As part of its prevention efforts, the Task Force has also taken steps to learn about affected communities. The following are agencies with educational information on the communities affected by Islamophobia:

- ADL (Anti-Defamation League)
- IACP (the International Association of Chiefs of Police)
- Los Angeles County Commission on Human Relations (LACCHR)
- Los Angeles County Sheriff's Department academy and in-service training
- Los Angeles Police Department
- Museum of Tolerance/Simon Wiesenthal Center
- Not In Our Town
- POST (Peace Officer Standards and Training)
- U.S. Department of Justice
- U.S. Department of Homeland Security

The Task Force report made a number of recommendations for both preventing and responding to hate crimes that may follow terrorist attacks such as those in San Bernardino and Paris. These recommendations cover areas such as cultivating community connections and trust, advance planning and training, and rapid and effective responses.

Cultivating community connections and trust with affected communities includes insuring that there is culturally competent training and that visible potential targets are identified.

Culturally competent training includes learning about the histories of communities, historical prejudices, the effects of implicit bias/unconscious bias, and de-biasing techniques. Visible potential targets of hate crimes include mosques, Islamic centers and schools, Sikh-owned retail businesses, and Jewish synagogues.

The Board of Supervisors recently passed a motion to promote culturally competent training for the entire county. The Human Relations Commission is working with Human Resources, the CEO, and the Sheriff's Department on this matter.

Another recommendation is to develop and maintain relationships before a crisis. This involves both cultivating a reliable and regularly updated network of leaders from affected communities and proactively disseminating valuable information to vulnerable communities.

The Task Force also recommends that law enforcement agencies adopt clear policies and protocols for taking reports of hate incidents as well as hate crimes. This is important given that many incidents do not rise to the level of a crime, but still create an atmosphere of fear and intimidation. Having a record of the incident may prove useful in any later investigation of an actual crime, and it also sends a message to the community that their concerns are being heard.

The Sheriff's Department, LAPD, and other law enforcement agencies often take these reports, and this is a practice that the Task Force recommends.

Another recommendation is that policies and protocols be in place that support and protect vulnerable victims, witnesses, and community members, regardless of immigration status. This is necessary so that individuals feel safe in reporting crimes to the police.

Responding to crisis situations rapidly and effectively requires advance planning and training. A strategy that can help with this is adopting a plan for an emergency response to anti-Muslim/Middle Eastern/Arab Hate Crimes. This should include the following components:

- Outreach to established community leaders;
- Identifying potential hate crime targets; and
- Developing a plan with regular input from community leaders that: (1) Include policing strategies to deter hate crime and extremist activity; (2) Include guidelines for community and religious institutions to protect themselves against hate crime and other extremist actions; and (3) Establish protocols for sharing information on hate crime activity with law enforcement and government agencies.

In order for the plan to be kept up-to-date, there must be an internal, periodic review of it. This includes getting annual community input on the plan and sharing the plan with other policing agencies.

Putting the plan into action requires reaching out to communities that are likely to be targeted in order to open lines of communication. Also recommended are press conferences and messaging with key players (police, elected leaders, and affected

communities). Mr. Toma reported that a press conference was held last week in response to a hate crime threat to a local Islamic Center. The press conference included law enforcement officials along with Muslim and Sikh community leaders.

Coordination among law enforcement agencies should include sharing of information and assistance with investigations.

In concluding his presentation, Mr. Toma stated that, in times of crisis and fear, we must be extra vigilant to protect against implicit biases as well as conscious stereotyping that can lead to hate, violence, and scapegoating. Hate crimes are serious violations of basic human rights to safety and to be free of prejudice and discrimination.

Dr. Lakshmanan Sathyavagiswaran, County Coroner – Medical Examiner, inquired as to whether there is outreach to schools. Mr. Toma confirmed that there is and that the Human Relations Commission works with local schools districts, such as LAUSD, on this issue.

In response to a query from Supervisor Solis, Mr. Toma stated that the County Office of Education is also included in efforts to prevent hate crimes.

Supervisor Solis suggested that there should be outreach to college campuses as well and recommended that a telephone hotline be made available for individuals to report incidents of hate crime. She also expressed concern about potential hate crime incidents occurring during the upcoming election.

Mr. Toma agreed that work with local universities and community colleges would be helpful in combating hate crimes. He also noted that his office will be seeking to address any issues that may arise on the day of the election.

There currently is no hotline telephone number in the county for reporting hate crimes. There had been one in place following the September 11, 2001 terrorist attacks, but this was eventually phased out. If there were sufficient publicity for the hotline such that it would be regularly used, it could be reinstated. However, this would likely require funding to make its availability widely known to the public.

Supervisor Solis also recommended that an “App” for electronic devices (such as cell phones, tablets, etc.) could be developed that would make it easy for individuals to report incidents that may not rise to the level of a crime, particularly given that cell phones can take pictures and record videos.

Mr. Toma agreed that utilizing social media to collect and share information on this subject could prove to be very valuable.

A public comment was made by Mr. Joseph Maizlish.

**ACTION: For information only.**

#### **IV. YOUTH OPPORTUNITY PROGRAM**

David Mitchell, Acting Deputy Chief, Residential Services, Probation Department  
Jesus Corral, Director of Education, Probation Department

David Mitchell, Acting Deputy Chief, Residential Services, Probation Department, appeared before CCJCC to make a presentation on the Youth Opportunity Program (YOP), which is a reentry and employment development program that serves Probation youth.

One of the biggest challenges facing youth that leave the Probation Department's juvenile camps is finding employment once they are done with their education requirements. YOP is designed to address this.

In 2014, the Probation Department received a Quality and Productivity Commission Productivity Investment Fund award of \$400,000 to implement the program, which also began that year.

Mr. Mitchell introduced Jesus Corral, Director of Education with the Probation Department, to provide further details.

A video about YOP was shown to those in attendance. This video was prepared for the Quality Productivity Awards (QPA). (YOP was honored by QPA as one of the top 10 county projects this year. The program has also earned a 2016 National Association of Counties Achievement Award.)

The video presentation describes how the program provides on the job training, mentorship case management, and supportive services to young people leaving the Probation system. This is an 18-month program that provides a one-year paid internship with the Los Angeles County Public Works Department, and there are plans to expand this to other departments in the county.

YOP is part of Los Angeles County's strategic initiative to increase job opportunities that provide a path for future professional growth.

In addition to the Department of Public Works, Probation is also partnered in this program with the Department of Mental Health (DMH), Community and Senior Services (CSS), County Office of Education, and the Department of Human Resources.

Mr. Corral reported that the program consists of four phases. The first phase takes place in camp and begins with the selection process. To participate, the youth must either be a high school graduate or close to graduating, be at least 17½ years of age, and have an interest in working in the field that they will be interning in. The individual writes an essay on the interest that the person has in the program, is interviewed by Probation, and then is interviewed by a panel that includes representatives from the Department of Public Works and non-profit(s) that is/are participating in the program.

Once the selection is made, case management begins while the individual is still in camp. This includes job readiness training that instructs the individual on basic information concerning the expectations of the job.

Upon release from the Probation camp, the individual enters a pre-internship, which is the second phase of the program. This consists of 120 hours of working in a variety of areas. Examples of work locations include Costco, Petco, Boys and Girls Clubs, and other places in the community where the individual learns the importance of what it is like to go to work. The Probation Department works closely with CSS during this phase.

At the end of the pre-internship, the individual completes a formal application for an internship position with the Department of Public Works. This is the third phase of the program and it consists of a one-year paid internship with full benefits.

The fourth and final phase of the program begins upon the conclusion of the one-year internship. This phase consists of case management follow-up with the individual for six months. The individual may apply for a permanent job with the county or another employer during this time, and/or the person may enroll in school, training, an apprenticeship, or the military.

Two individuals have completed the one-year internship. One is in college and the other is pursuing a career in welding.

Mr. Corral emphasized that there are two main goals of the program. One is to provide young people with the skills necessary to become productive members of society. The second is to prevent them from entering into the adult criminal justice system by steering them in a positive direction.

The award from the Productivity Investment Fund includes funding for a study of YOP. The Probation Department is working with UCLA to evaluate the program, and this may serve as a basis for expanding the pilot effort to other county departments. Having a completed evaluation of the program may also help in obtaining additional grant funding from other sources.

Robert Philibosian of the Peace Officers Association of Los Angeles County and the County Economy and Efficiency Commission inquired as to how many individuals have gone through the program, whether the program is available to females as well as males, and how success is measured.

Mr. Corral stated that six individuals entered the program and two have completed it. The program is open to females as well as males (two of the six participants are female). The measure of success is insuring that the young people in the program do not reenter the juvenile or enter the adult justice system.

Supervisor Solis stated that the Board of Supervisors would be interested in seeing this expanded and opening up more apprenticeship-types of opportunities. In addition,

expanding this effort to include young adults could be beneficial. She noted that there may potentially be federal funding available to assist with this.

Mr. Mitchell reported that a partnership with CSS has created a summer youth program at the camps where individuals are paid for work during the summer. This program has been expanded as part of a parallel process.

Mr. Corral stated that over 100 youth at one of the camps participated in a summer youth employment program last year. Aftercare services also accompanied this program.

Mr. Mitchell stated that the Probation Department has begun discussions with the Chamber of Commerce concerning potential employers that may be willing to participate in YOP.

**ACTION: For information only.**

**V. OTHER MATTERS / PUBLIC COMMENT**

A public comment was made by Mr. Joseph Maizlish.

**VI. CHAIR'S CLOSING REMARKS**

Chair Hilda Solis, County Supervisor, First District

This is the last meeting this year that Supervisor Solis will serve as Chair of CCJCC. Supervisor Mark Ridley-Thomas will assume the role of Chair of the Board of Supervisors and Chair of this committee in December.

Supervisor Solis stated that serving as Chair this year has been a great experience and that she has welcomed the opportunity to work with the members of CCJCC on many important matters that affect the county. She expressed appreciation to the committee members and to CCJCC staff for their hard work and dedication throughout the year.

In referencing the presentation from Mr. Toma, Supervisor Solis stated that she was pleased that the county acted quickly last December and January to address hate crimes in the aftermath of the terrorist attack in San Bernardino. (In December with the Board motion, co-sponsored by Supervisor Solis, and in January with CCJCC's creation of the Task Force on Hate Crime Outreach and Response.)

Another important issue this year has been the use of technology to compile and assess data. In response to a motion introduced by Supervisor Solis, the Board of Supervisors voted in May to participate in a White House initiative to promote data-driven justice solutions. CCJCC is coordinating with various departments to implement this in the county.

The presentation on YOP is part of an overall county strategy of providing comprehensive services to individuals in the criminal justice system, which includes

employment services.

The Board of Supervisors has created a new Civilian Oversight Commission for the Los Angeles County Sheriff's Department. On November 1<sup>st</sup>, the Board appointed nine commissioners to serve on the panel and approved hiring an Executive Director, attorney Brian Williams. The nine commissioners are:

- Hernan Vera, attorney and former president and CEO of Public Counsel, appointed by Supervisor Solis;
- Xavier Thompson, President of Baptist Ministers' Conference and Senior Pastor of the Southern Saint Paul Church, appointed by Supervisor Ridley-Thomas;
- Patti Giggans, Executive Director of Peace Over Violence, appointed by Supervisor Kuehl;
- JP Harris, former Sheriff's lieutenant, appointed by Supervisor Knabe;
- Robert C. Bonner, attorney and former U.S. Attorney and DEA Administrator, appointed by Supervisor Antonovich;
- Sean Kennedy, Executive Director of the Center for Juvenile Law & Policy at Loyola Law School and former federal public defender, appointed by the Board of Supervisors;
- Heather Miller, Rabbi, Beth Chayim Chadashim, appointed by the Board of Supervisors;
- Priscilla Ocen, Loyola Law School Associate Professor, appointed by the Board of Supervisors; and
- Lael Rubin, former Deputy District Attorney, appointed by the Board of Supervisors.

Supervisor Solis stated that it is important for the public to know about the good work that is being done in the county by committees such as CCJCC. She also stated that she looks forward to working with the members of this committee in the future.

Mr. Delgado thanked the Supervisor for her leadership and support this year.

**ACTION: For information only.**

## **VII. ADJOURNMENT**

The meeting was adjourned at 1:02 p.m.