

COUNTYWIDE CRIMINAL JUSTICE COORDINATION COMMITTEE

MINUTES OF THE July 18, 2018 MEETING

Kenneth Hahn Hall of Administration
500 West Temple Street, Room 140
Los Angeles, California 90012

MEMBERS AND ALTERNATES PRESENT

Chair: Sheila Kuehl, Supervisor, Third District and Chair of the County Board of Supervisors

*Bob Baker for Jackie Lacey, District Attorney and Vice Chair of CCJCC
Reaver Bingham for Terri McDonald, County Chief Probation Officer
Beatriz Dieringer, California League of Cities

*Mark Diorio for Scott Minnix, Director, County Internal Services Department
Peter Espinoza, Director, Office of Diversion and Reentry

*Xiomara Flores Holguin for Bobby Cagle, Director, County Department of Children and Family Services

Janice Fukai, County Alternate Public Defender

Michael Garcia, Assistant Supervising Judge, Criminal Division, Superior Court

Scott Gordon, Supervising Judge, Criminal Division, Superior Court

Christa Hohmann, Directing Attorney, Post Conviction Assistance Center

*T. Warren Jackson for Ed Eng, County Economy and Efficiency Commission

Dan Jeffries for Mike Feuer, Los Angeles City Attorney

Kelly Jones for Eric Garcetti, Mayor, City of Los Angeles

Jonathan Lucas, County Coroner – Chief Medical Examiner

Mary Marx for Jonathan Sherin, Director, County Department of Mental Health

Edward McIntyre for Shawn Landres, Chair, County Quality & Productivity Commission

Don Meredith for Joe Gardner, President, County Probation Commission

*Daryl Narimatsu for Austin Beutner, Superintendent, Los Angeles Unified School District

*Bryan Oh for Richard Llewellyn, Los Angeles City Administrative Officer

Sam Ohta, Assistant Supervising Judge, Criminal Division, Superior Court

Robert Philibosian, Peace Officers Association of Los Angeles County

Eddie Rivero for Jim McDonnell, Sheriff

Nicole Tinkham, Interim County Public Defender

Robin Toma, Executive Director, County Human Relations Commission

Robin Toma for Cynthia Banks, Director, County Department of Workforce Development, Aging and Community Services

*Felipe Vasquez for Debra Duardo, Superintendent, County Office of Education

***Not a designated alternate**

I. CALL TO ORDER / INTRODUCTIONS

Chair Sheila Kuehl, County Supervisor, Third District

The meeting was called to order at 12:00 p.m. by Los Angeles County Supervisor Sheila Kuehl, Chair of CCJCC.

Self-introductions followed.

II. APPROVAL OF THE MINUTES

Chair Sheila Kuehl, County Supervisor, Third District

There were no requests for revisions to the minutes of the June 20, 2018 meeting. A motion was made to approve the minutes.

ACTION: The motion to approve the minutes of the June 20, 2018 meeting was seconded and approved without objection.

III. EXECUTIVE DIRECTOR'S REPORT

Mark Delgado, Executive Director, Countywide Criminal Justice Coordination Committee

Mark Delgado, Executive Director of the Countywide Criminal Justice Coordination Committee (CCJCC), provided the Executive Director's Report to the committee.

Public Safety Realignment Team Semi-Annual Report

The Public Safety Realignment Team (PSRT) was established by the Board of Supervisors in 2011 to guide the implementation of realignment (AB 109). PSRT, with the leadership of the Probation Department, provides semi-annual updates to the Board to highlight recent developments. The next realignment update to the Board is scheduled for July 31st.¹ This update will address the following:

- *Cognitive Behavioral Therapy (CBT)* – Consistent with its vision and goals, the Probation Department has implemented CBT as a key supervision/rehabilitation strategy. CBT aims to improve client outcomes through the use of an evidence-based curriculum designed to change anti-social, irrational thinking that can lead to criminal activity.

As of May 1st, all supervision deputies assigned to AB 109 caseloads have been trained in the use of the CBT curriculum and have begun the CBT intervention with clients.

¹ This was subsequently changed to August 14th.

- *Video Conference Pilot for State Prison Inmates* – To enhance prison to community supervision transition efforts, the Probation Department began a Pre-Release Video Conferencing (PRVC) Pilot Program with the California Department of Corrections and Rehabilitation (CDCR) in March.

Interviews allow Probation staff to gather additional information to facilitate a stable and successful reentry into the community upon the inmate's release from prison. PRVC currently focuses on inmates who are medically fragile, suffer from mental illness, are designated by CDCR as Enhanced Outpatient Program (EOP) participants, are likely to be homeless upon release, or are referred by CDCR staff due to other high needs. Approximately 20-25 interviews have been conducted since the program's inception.

- *In-Custody Substance Use Disorder Treatment* – Addiction Medicine Services, a division within the Department of Health Services – Correctional Health Services (DHS-CHS), provides in-custody substance use disorder (SUD) treatment programming through the Substance Treatment and Re-entry Transition (START) program.

START currently has 500 treatment slots available, including at Pitchess Detention Facility – North, Pitchess Detention Facility – South, Men's Central Jail, Twin Towers Correctional Facility, and Century Regional Detention Facility.

Key accomplishments in 2018 include:

- START programming was successfully launched to treat inmates with co-occurring SUD and mental health disorders in the Twin Towers Correctional Facility (TTCF) for 48 inmates.
- START secured a second treatment pod at the Pitchess Detention Center – South Facility (PDC-South) to treat an additional 75 inmates.
- Upon release from custody, 220 patients accepted a referral to community-based treatment.
- Referral services have been expanded to include the AB 109 Revocation Court for individuals on PRCS who consistently violate supervision and have a history of SUD.
- *Evaluation Efforts* – The County's Chief Information Office (CIO) is working with Probation to determine options for evaluating the County's Public Safety Realignment Program and assess its impact on AB 109 outcomes, recidivism, and criminal justice trends.

The CIO's "phase zero" analysis will consider many factors, including the availability and the quality of data. Once the review is completed, the CIO will

develop a proposal and approach, with specific goals and timelines, for performing the evaluations.

ACTION: For information only.

IV. SB 678 – COMMUNITY CORRECTIONS

Reaver Bingham, Chief Deputy – Adult Services, Probation Department
Corrin Buchanan, Deputy Director, Office of Diversion and Reentry

Supervisor Kuehl introduced this presentation by noting that the California Legislature designed Senate Bill 678 (SB 678), the California Community Corrections Incentive Act of 2009, to fulfill two purposes: (1) Alleviate state prison overcrowding; and (2) Save general fund money. The intent is to reduce the number of individuals on felony probation supervision who are sent to state prison. This is to be accomplished through the use of evidence-based practices, and also through the use of incentive-based funding.

The County Office of Diversion and Reentry (ODR) is substantially funded by SB 678. ODR was created by the Board of Supervisors in September 2015 to develop and implement countywide criminal justice diversion for people with mental health issues or substance use disorders (SUD), and also to provide support services for reentry.

The goal is to reduce the number of mentally ill inmates in the county jails, reduce recidivism, and improve health outcomes of justice-involved populations, especially for those with the most serious underlying health needs.

Supervisor Kuehl called upon Reaver Bingham, Chief Deputy of Adult Services of the Probation Department, to make a presentation on SB 678 Community Corrections Incentive Funding. In addition, this presentation also included a discussion of the Probation Department's partnership with ODR to develop/implement a comprehensive menu of community-based treatment and rehabilitative services.

Corrin Buchanan, Deputy Director of ODR, joined Mr. Bingham in this presentation.

Background

Mr. Bingham emphasized the importance of the cooperation between the Probation Department and ODR, along with other departments and the Superior Court, in making progress with providing treatment to individuals in the justice system.

The county began receiving SB 678 funding in 2011. Probation anticipates that about \$364.5 million in funding will be provided to the county over the next five years.

The funding can be used for individuals on felony supervision, consistent with evidence-based practices. Probation's target population is all adult felony probationers, with a

focus on medium and high-risk individuals among the emerging adult (18 to 25 years old) and gender specific (female) populations.

Adult Restructuring

Mr. Bingham noted that, as a result of the SB 678 funding, the Probation Department is restructuring the ways in which it delivers services to the adult population, consistent with evidence-based practices.

One example is that the department is reducing caseload sizes so that most will be 50 cases per one probation officer. For cases where the individual has co-occurring disorders or other special needs, the goal is to have the caseload ratio at 20 to 1.

An evidence-based supervision model that will be utilized is called Coordinated Optimal Rehabilitative Efforts (CORE) Supervision, which includes the following attributes:

- Lower Caseload Sizes (APPA Standards)
- Cognitive Behavioral Interventions
- Motivational Interviewing
- Validated Risk Assessments
- Comprehensive Case Plans
- Community Based Service Referrals

CORE Supervision Models include:

- Intensive CORE – For very high risk individuals
- CORE Emerging Adult – For 18 to 25 year olds
- CORE Plus – For individuals aged 26 and above
- CORE Gender Specific
- Specialized Caseloads (Sex Registrants & Family Violence)

The Probation Department is developing Community Re-Entry Centers in partnership with ODR. These will be service hubs co-located with Probation Offices and Community-Based Organizations (CBOs), with services coordinated by ODR. Individuals can be assessed and, in some cases, receive services on site.

The centers will provide streamlined service delivery in community oriented, inclusive settings. On-site services will include workforce development, education services, and health, mental health, and substance use disorders services. System navigation, case management services, and housing support services are also included.

Probation has also created a program called the Invest Program. This places an emphasis on employment services for the adult population and co-locates Deputy Probation Officers (DPOs) at American Job Centers of California. This program operates in collaboration with the Department of Workforce Development, Aging, and Community Services (WDACS).

Mr. Bingham noted that the Probation Department has a community-based liaison that helps the department to stay knowledgeable about community needs. Probation also assembles focus groups in partnership with ODR to learn what individuals and families need.

Community Based Services

Ms. Buchanan addressed county and community partnerships.

ODR is the community-based service delivery arm of SB 678 and is responsible for community-based contracting for much of the SB 678 funding that is received by the county.

ODR collaborates with the Probation Department and others to help reduce recidivism and improve the health outcomes of vulnerable probation groups.

Ms. Buchanan reviewed some of the areas where ODR has been participating in connecting individuals to services in the county.

Substance Use Disorder & Mental Health Treatment

In collaboration with the Department of Public Health Substance Abuse Prevention and Control (DPH-SAPC) and the Department of Mental Health (DMH), a comprehensive menu of substance use treatment and mental health services are made available through linkage to community-based providers.

ODR works closely with both DPH-SAPC and DMH to connect individuals who are on probation to a variety of different services.

Reentry Intensive Case Management

It has been found that there is a need for service navigation and care coordination when connecting people to services. To facilitate this, the Department of Health Services (DHS) created a service modality called Reentry Intensive Case Management. This includes intensive case management and navigation services to assist individuals to get connected to the services that they need.

The model employs community health workers with lived experience of incarceration and justice involvement to assist those in need.

Services are based on an individualized case plan and include linkages to substance use, mental health, and physical health services, as well as housing, employment, and education support services. Services may also include Cognitive Behavioral Interventions (CBI).

There are 12 community-based organizations (CBOs) participating in reentry intensive case management services and it is expected that 8 new providers will be added this year. The providers are embedded in the communities and there is coverage in all 8 service planning areas in the county.

ODR helps to ensure that the providers have the necessary training and capacity to deliver the services.

Workforce Development, Aging, and Community Services (WDACS)

ODR is also engaged in workforce development efforts in collaboration with WDACS.

The INVEST program co-locates Probation Officers in the WDACS work source centers to improve employment outcomes for those on adult felony probation. The INVEST team facilitates the coordination of services and includes the following:

- Subsidized employment slots
- Employment readiness services
- Vocational and educational training programs
- Paid work experience opportunities

This program includes a partnership with the America's Job Center of California (AJCC).

Supportive Housing

Supportive housing efforts include the following:

- Helping homeless individuals who are in custody and have a mental health and/or substance use disorder.
- Rapid rehousing through Breaking Barriers and the Homeless Initiative focuses on probationers and provides intensive case management, employment services, and up to 24 months of rental subsidy.
- Interim Housing through the Homeless Initiative provides short term housing for probationers exiting institutions.

Ms. Buchanan stated that the Breaking Barriers program was launched in 2015 and up to 200 people can be served at any given time.

Another major effort concerning supportive housing is the ODR Housing Program, which is discussed under the next Agenda Item.

ACTION: For information only.

V. ODR HOUSING PROGRAM

Judge Peter Espinoza, Director, Office of Diversion and Reentry
Judge Scott Gordon, Supervising Judge, Criminal Division

Judge Peter Espinoza, Director of the Office of Diversion and Reentry (ODR), appeared before CCJCC to make a presentation on the ODR Housing Program. This uses SB 678 funding to provide permanent supportive housing to justice-involved individuals.

Judge Scott Gordon, Supervising Judge of the Criminal Division of the Los Angeles Superior Court, appeared before CCJCC to provide an overview of the Homeless/Mental Health Felony Pretrial Program.

ODR Housing

Judge Espinoza reported that the Los Angeles County Jail has about 17,000 inmates on a daily basis, and approximately 5,000 of them suffer from a serious or chronic mental disorder. This is a serious problem that ODR is endeavoring to address.

An initial goal was to place 200 people coming out of the jail into permanent supportive housing every year for a five year period. This has been exceeded and a new goal is to place people into 2,500 beds over a five year period.

The ODR Housing Program serves Los Angeles County Jail inmates who are homeless or likely to become homeless, and who have a serious mental disorder, substance use disorder, or a co-occurring disorder. Clients are provided with:

- Intensive case management services
- Clinically enhanced interim housing
- Permanent supportive housing
- Connection to mental health and substance use treatment

The ODR Housing Program was developed in collaboration with the Los Angeles Superior Court, Probation Department, District Attorney's Office, Public Defender's Office, Alternate Public Defender's Office, Department of Mental Health, and the Sheriff's Department.

There are two points of entry into the ODR Housing Program – one is through Los Angeles Superior Court diversion and the second is through jail in-reach services.

Everyone that comes through the program is placed on formal felony probation. There is a conditional release to bridge/interim housing, and then to permanent supportive housing.

The number of clients served by ODR Housing has been increasing each quarter since the fourth quarter of 2016. About 1,300 individuals have been provided services in ODR Housing.

In addition, while not everyone that is placed into permanent supportive housing successfully remains, there is a very high housing retention rate that is better than the recidivism rate for people who are placed on probation and supervised.

Judge Espinoza stated that the Probation Officers that work with ODR in this program are specifically trained to work with this population and are essential to the program's success.

Homeless/Mental Health Felony Pretrial Program

Judge Gordon provided information to the committee about the Homeless/Mental Health Felony Pretrial Program, which was launched in 2016.

Justice partners in this program include the Superior Court, ODR, District Attorney's Office, Public Defender's Office, Alternate Public Defender's Office, and the Probation Department.

Using existing Court resources, the program began in the Clara Shortridge Foltz Criminal Justice Center in the courtroom of the Assistant Supervising Judge, which at the time was Judge Gordon. The program now has its own dedicated courtroom, Department 44, which is overseen by Judge Karla Kerlin.

In addition, the program has expanded so that there is also a courtroom located in the Compton Courthouse. Judge Karen Ackerson Gauff oversees that courtroom.

The program works by first having a referral made to ODR medical staff in the jail. A referral may be made from the District Attorney's Office, Public Defender's Office, or Alternate Public Defender's Office. ODR medical staff can speak to inmates and, if deemed suitable, refer the matter to Judge Gordon as Supervising Judge of Criminal. Following review, if it is determined to be appropriate, it is referred to Department 44.

Next, a program suitability hearing is held in Department 44. It has been found that about 80% of the cases settle at this hearing. The person enters a plea and is placed on Formal Probation with the condition that the person cooperate with the ODR program. The individual is then referred for supportive housing and treatment.

Once the person is in housing, there are progress reports to Department 44 in which the individual is brought in on set days and given transportation.

If there is violation of probation, it is handled in Department 44.

Since 2016, a total of 748 defendants have been placed in supportive housing and treatment under this program.

Judge Gordon added that the program has expanded to include female defendants who are pregnant.

Questions

Robert Philibosian of the Peace Officers Association of Los Angeles County inquired as to how permanent the housing is. He also inquired as to whether the participating individuals contribute to paying the cost of the housing.

Ms. Buchanan stated that the housing is actually permanent in that it involves ongoing rental subsidies. Additionally, participants pay about 30% of their income toward the cost of rent.

Judge Espinoza added that many of the participants are now gainfully employed as a result of having received mental health and supportive services.

If the participant does not have an income, then case managers work with the person to connect him or her to benefits, such as SSI.

Interim County Public Defender Nicole Tinkham inquired as to whether participants may receive multiple chances to succeed.

Judge Espinoza stated that the program utilizes a harm reduction model that has been successful with this population. The individuals are not automatically removed from the program due to a minor violation of the terms of probation. The goal is to stabilize the person in housing and work through behavioral health problems.

Judge Gordon added that much depends upon what is determined to be most appropriate for the individual, as well as whether the conduct involved criminal or violent behavior.

Ms. Tinkham inquired as to whether there are capacity issues. Judge Espinoza stated that there is no pressure to clear a bed for someone else.

Xiomara Flores Holguin of the County Department of Children and Family Services inquired as to the gender breakdown of the participants in the Homeless/Mental Health Felony Pretrial Program.

Judge Gordon surmised that about 25% of the program's participants are women.

Judge Espinoza invited members of this committee to visit Department 44 and offered to provide them with a tour if they would like to learn more about the program.

Judge Espinoza noted that DMH has been very helpful with housing resources for some of the most difficult individuals, and also thanked the Sheriff's Department for their assistance with the program.

Ms. Buchanan added that the Sheriff's Department has been very helpful in assisting individuals with being placed onto MediCal before they are released from custody. This provides them with access to medication.

The Sheriff's Department has also been helpful in coordinating releases so that the treatment provider and transportation can be made available at the jail at the time that the individual is released.

Supervisor Kuehl thanked all of the presenters at this meeting. She remarked that the presentations provide examples of what collaboration can accomplish. She added that the Board of Supervisors has been working to establish a philosophy based on multiple chances and providing individuals with the services that they need, such as permanent housing.

The Supervisor stated that the county must continually be identifying more housing, and not just transitional housing, although those services also have a role in rehabilitation.

ACTION: For information only.

VI. OTHER MATTERS / PUBLIC COMMENT

A public comment was made by Ms. Genevieve Clavreul.

Supervisor Kuehl invited the members of this committee to an Ice Cream Social on July 20th at 1:00 p.m. on the 8th Floor of this building. This is an annual event that is held by her office.

VII. ADJOURNMENT

The meeting was adjourned at 12:58 p.m.